

# **MINUTES OF THE BOARD OF ELECTIONS REGULAR MEETING**

**November 5, 2025**

The District of Columbia Board of Elections (“the Board” or “DCBOE”) held its Regular Monthly Meeting on Wednesday, November 5, 2025 via Zoom and in the Board’s Hearing Room, located at 1015 Half Street, SE, Washington, D.C. 20003, Suite 750. Board Chairman Gary Thompson and Board Member Karyn Greenfield were present. The Board’s Executive Director, Monica Holman Evans (“Director Evans”), General Counsel, Terri Stroud, the Office of Campaign Finance (“OCF”) Director, Cecily Collier-Montgomery, and General Counsel, William SanFord, were also present.

## **I. CALL TO ORDER**

Board Chair Thompson called the meeting to order at 10:32 a.m.

## **II. ASCERTAINMENT OF QUORUM**

Board Chair Thompson and Board Member Greenfield constituted a quorum.

## **III. ADOPTION OF AGENDA/APPROVAL OF MINUTES**

**BOARD ACTION:** The Board unanimously adopted the agenda and minutes from the last meeting held on October 1.

## **IV. DIRECTOR’S REPORT (DIRECTOR EVANS)**

### **A. October Engagements**

On October 8, Director Evans participated on a panel entitled, “Civic Engagement Participation and Representation in the District of Columbia.” The panel was hosted by the McCourt School of Public Policy at Georgetown University. Councilmember Christina Henderson and Kelsye Adams, Organizing Director with DC Vote, were also on the panel.

### **B. Voter Registration Rolls**

In October, the Board registered 1,444 new voters and processed 6,004 registration changes. In total, 7,448 voter registration cards were prepared to be mailed. 830 registered voters moved out of DC, 235 voters canceled their DC registrations and registered with other jurisdictions, and 534 voters registered in DC after canceling their registrations in other states.

### **C. Online Voter Registration Rolls**

We are continuing to register voters using our website portal. Since launching the portal in January 2022, we have surpassed the 100,000-user threshold. To date, DCBOE has processed over 101,090 applications using the portal, including new voter registrations and updates to existing registrations.

**D. Local Resident Voting Rights Amendment Act**

Total non-citizen registration is 961. In October, three non-citizen residents registered to vote. Some non-citizens have been removed from the registry due to our list maintenance efforts. The Board is continuing our outreach in DC communities to share information.

**E. 2026 Election Cycle Planning**

In October, DCBOE implemented the Automatic Voter Registration (“AVR”) Expansion Act that was passed by the DC Council in 2022. Individuals who are eligible to register to vote will no longer be able to completely decline registration at the Department of Motor Vehicles or DMV. The names of individuals who decline will be forwarded to the Board of Elections. They will be placed into a “pending voter registration” status. DCBOE will contact these individuals who may have their names removed from the pending list, register to vote, or do nothing at all. If they do nothing, they will receive a mail ballot for two general election cycles. The mail ballots will allow them to register and vote at the same time. We are now maintaining a list of “pending” voters and we have begun sending mailers to individuals on the “pending” voter list.

DCBOE is also monitoring pending legislation and information on the federal level. Legislation to repeal the Local Resident Voting Rights Amendment Act (“LRVRA”) has passed the House. Senator Britt introduced Senate Bill 2636, which prohibits individuals who are not citizens of the United States from voting in elections in the District of Columbia and repeals the LRVRA. There has been no further action in the Senate.

During the 2026 Election Cycle, DCBOE is scheduled to implement Ranked Choice Voting (“RCV”). We have been meeting with other jurisdictions and resource entities to gather information and prepare. DCBOE has also visited Arlington County Board of Elections and has developed a statement of work for implementation services.

The Board has signed a Memorandum of Understanding (“MOU”) with the DC Department of Motor Vehicles and continues to collaborate with other partners to finalize agreements for FY26. Over the past several months, DCBOE has been engaging with the Department of Health Vital Records to update the MOU and is currently awaiting their revised agreement to support State and Territorial Exchange of Vital Events (“STEVE”) reporting. The Department of Health has confirmed that there will be no interruptions to the STEVE death records data currently provided to BOE while the extension and updated agreement are being completed. BOE will continue to monitor the status of the MOU.

**F. List Maintenance**

DCBOE is actively engaged in list maintenance to ensure the accuracy and integrity of the voter registration database. This ongoing effort is critical to keeping the voter registration database accurate, and includes identifying and updating records for voters who have moved within or out of DC, duplicate registrations, and deceased individuals.

As part of the Board's biennial mail canvass, DCBOE sent two rounds of mailers to ensure the accuracy of voter registration records. In the first round, 153,407 non-forwardable mailers were sent to voters who did not participate in the 2024 General Election. The current responses include 2,815 voters who confirmed their addresses by mail, 2,874 voters who reported moving within DC, 7,626 voters who moved out of DC, 216 voters identified as deceased, 3,664 mailers labeled "Return to Sender," and 12,030 mailers returned as undeliverable. The second canvass mailer was sent to 21,983 voters who did not respond to the initial mailing. To date, the returned mailers include 445 address confirmations by mail, 37 voters who moved within DC, 124 voters who moved out of DC, 32 voters identified as deceased, 1,662 mailers labeled "Return to Sender," and 4,725 mailers returned as undeliverable.

#### **H. Cybersecurity**

October was National Cybersecurity Awareness Month. The focus was to highlight the importance of protecting critical systems and sensitive data. During this period, BOE continued to strengthen its cybersecurity posture.

No cybersecurity incidents were reported in October, and all systems remain secure and fully operational.

#### **I. Electronic Registration Information Center ("ERIC") Voter Participation Case Activity**

DCBOE is actively working with ERIC member states to review cases and identify any potential instances of voters casting multiple ballots in DC and another jurisdiction or on behalf of a deceased individual during the 2024 General Election. This review is part of the Board's ongoing efforts to safeguard election integrity and ensure that all votes cast are valid. We are currently reviewing 144 cases. Of these, approximately 19 cases across 16 states have been referred to the General Counsel for further investigation.

#### **J. Voter Education and Outreach**

During July, the Voter Education and Outreach Division ("VEOD") participated in 21 outreach events on behalf of the agency. These events included participation in the American Cancer Society Making Strides Against Breast Cancer Walk and Fair, and the College, Career, and Military Fair at Ballou High School.

#### **K. Election Worker Division**

The Election Worker Division is processing all election worker applications that have been received through our website or from outreach events. The Division is preparing for the 2026 Election Cycle. Specifically, the Division is updating the registration clerk scenarios for all training classes to include the new procedures for RCV and the AVR Expansion Act, working on updates for the Board's online training modules to include new modules for Early Voting procedures and election day opening/closing procedures, updating the 2026 Vote Center Operations Manual, working on enhancements for our EWP module, and making modifications for RCV as it relates to education and Election Worker training for the Vote Center Operations Manual.

## **V. GENERAL COUNSEL'S REPORT (TERRI STROUD)**

### **A. Proper Subject Matter Determination Hearing for Proposed Initiative Measure, "Prohibiting Force-Feeding of Birds Act."**

General Counsel Stroud presented the background on the processing of the measure, which was received on October 2. Advisory opinions provided by the D.C. Office of the Attorney General ("OAG") and the D.C. Council's General Counsel ("CGC") as to whether the Proposed Initiative met proper subject requirements were entered into the record. The OAG concluded that the measure did present a proper subject. The CGC was unable to reach a conclusion as to whether the Measure constituted a proper subject. General Counsel Stroud indicated that the Board's Office of General Counsel ("OGC") concluded that the measure did present a proper subject and thus recommended that the Board accept the measure.

**BOARD ACTION:** The Board unanimously accepted the General Counsel's recommendation and accepted the proposed initiative on the grounds that it does present a proper subject.

### **B. Enforcement Hearings**

#### **1. In the Matter of Antonio Watkins**

The OGC presented a stipulation that had been entered into between the General Counsel and Antonio Watkins in which Mr. Watkins acknowledged that he unintentionally voted both a mail ballot that was issued to another voter as well as his own ballot in the 2024 general election. The General Counsel recommended a civil fine of \$150 for Mr. Watkins voting another voter's mail ballot as well as his own.

**BOARD ACTION:** The Board voted unanimously to impose a fine of \$150.

### **C. Rulemaking to Title 3 of the DC Municipal Regulations**

#### **a) Amendments to Chapters 30,33, 37,42, and 43 of Title 3 of the DC Municipal Regulations**

The proposed and emergency regulations update requirements for candidate and

committee registration, training, surplus funds, service of notices, fines, and Fair Elections Program (“FEP”) procedures. Notable changes include requiring primary email addresses, options for online or in-person training, new timelines for dispersing surplus funds, updated procedures for fines and enforcement, and revised rules for FEP funding and audits.

**BOARD ACTION:** The Board voted unanimously for the emergency and proposed rulemaking to be submitted to the DC Register for publication; as a result, the rulemaking took effect immediately.

#### **D. Litigation Status**

##### **1. Stacia Hall, et al., v. DC Board of Elections (U.S. Court of Appeals for the DC Circuit)**

This is an appeal from the U.S. District Court’s denial of a challenge to legislation allowing non-citizens to vote in local elections on the basis of standing. On September 26, a renewed motion to dismiss the complaint was filed following a grant of a subsequent consent motion for additional time. Plaintiffs responded. The deadline was extended to November 21, and the defendant has until December 19 to reply.

##### **2. Charles Wilson v. Muriel Bowser, et al. (DC Superior Court)**

This is a remand from the DC Court of Appeals of a challenge to the Board's finding that Initiative Measure No. 83 (“I83”) met proper subject requirements and its formulation of the measure. On September 16, the Board filed an answer to the complaint. The intervener subsequently also filed an answer. On September 23, the board filed a motion for judgment on the pleadings and a motion to take judicial notice of the agency record at a status hearing. On September 26, the court set October 13 as a deadline for plaintiffs to file a motion for discovery, granted defendant until October 29 to respond, deferred action on the board's motion for judgment on the pleadings, and set a status hearing for March 13, 2026. On October 17, the plaintiffs untimely filed a motion for a 60-day discovery period. The Board and interveners filed oppositions to that motion, and on October 22, the interveners filed a motion for summary judgment. On October 29, the court took judicial notice of the agency record.

##### **3. Jason Christopher Long v. DC Board of Elections (DC Superior Court.)**

This case was remanded back to DC Superior Court from the U.S. District Court for DC. This matter is the resubmission of a case previously dismissed without prejudice. Mr. Long seeks \$10,000 in damages for an overdraft fee caused by a stop payment on a \$500 check issued for his service as an election worker. To date, the Superior Court has not docketed any activity.

##### **4. Sobin v. DC Board of Elections (U.S. District Court for DC)**

This matter concerns a complaint in which the plaintiff alleges that the Board's petition circulation process requiring candidates to gather signatures violates the Americans with Disabilities Act and that an Advisory Neighborhood Commission election to be held in his Single Member District is illegal. On June 11, the Office of the Attorney General filed a motion to dismiss. On June 16, the Court directed the Plaintiff to respond by June 30. On June 23, the Plaintiff filed an opposition to the motion to dismiss and on June 30, Defendants replied to the opposition. There has been no action yet by the court on the motion to dismiss.

#### **5. Lee v. DC Board of Elections (DC Superior Court)**

On November 3, a challenge was filed against the Board's formulations with respect to Referendum No. 009, the "Referendum on the Tipped Minimum Wage Timeline Amendment Act of 2025." The complaint essentially alleges that the Board's processing of the measure was invalid for reasons of notice, that the formulations are improper, and that the measure does not present a proper subject for referendum.

### **VI. CAMPAIGN FINANCE REPORT (COLLIER-MONTGOMERY)**

#### **A. Office of the Director**

1. The full report of the October 2025 activities of the OCF will be posted at [ocf.dc.gov](http://ocf.dc.gov).

#### **B. Fair Elections Program ("FEP") Division**

##### **1. Candidates Certified/Disbursements Made During the Month of September for the 2026 Election**

There are six participating candidates who have been certified in the program and eligible to receive public funds for their campaign operations. During the month of October, OCF certified five participating candidates in the FEP for the 2026 election cycle, and authorized disbursements from the elections fund as follows:

- a) Sheila Bunn Ward 8 Principal Campaign Committee. ("PCC"). Matching payment in the amount of \$2,175.00 was authorized for disbursement.
- b) Frumin Ward 3 2026 PCC. Matthew Frumin was certified on October 21, as a Participating Candidate in the FEP for the Office of Ward 3 Member of the Council in the June 16, 2026 Primary Election. Matching payment in the amount of \$82,075.00 was authorized for disbursement on October 21.
- c) Brian for DC 2026 PCC. Brian L. Schwalb was certified on October 21 as a Participating Candidate in the FEP for the Office of Attorney General in the June 16, 2026 Primary Election. The First Half Base amount payment in the amount of \$20,000.00 and matching payment in the amount of \$495,130.25 were authorized for disbursement on October 21.

- d) Brian for DC 2026 PCC. Matching payment in the amount of \$6,000.00 was authorized for disbursement on October 31.
- e) Aparna for DC PCC. Aparna Raz was certified on October 31 as a Participating Candidate in the FEP for the Office of Ward 1 Member of the Council in the June 16, 2026 Primary Election. The First Half Base amount payment in the amount of \$20,000.00, and matching payment in the amount of \$145,375.00 were authorized for disbursement on October 31.
- f) Team Oye PCC. Adeoye Ibrahim Yakubu-Owolewa was certified on October 31 as a Participating Candidate in the FEP for the Office of At-Large Member of the Council in the June 16, 2026 Primary Election. The First Half Base amount payment in the amount of \$20,000.00, and matching payment in the amount of \$111,115.00 were authorized for disbursement on October 31.
- g) Terry Lynch for DC PCC. Terrance Lynch was certified on October 31 as a Participating Candidate in the FEP for the Office of Ward 1 Member of the Council in the June 16, 2026 Primary Election. The First Half Base amount payment in the amount of \$20,000.00 and the matching payment in the amount of \$28,115.00 were authorized for disbursement on October 31.

## **2. Desk Review and Other Activities**

There were 42 desk reviews of Amended Reports of Receipts and Expenditures (“R & E Reports”) and 14 Requests for Additional Information (“RFAI”) letters were issued.

## **3. Ongoing 2025 Special Post-Election Full Field Audits**

Post Special Election Cycle Audit Letters issued during the Month of October:

- a) Mike for Ward 8 Audit Letter sent on October 8.
- b) Sheila Bunn for Ward 8 2025 Audit Letter sent on October 8.
- c) Friends of Salim Adofo 2025 Audit Letter sent on October 8.

## **C. Public Information and Records Management Division (“PIRM”)**

### **1. R & E Reports**

There two filing dates for R & E Reports in October: October 1 for Constituent Service Programs and Senator/Representative Statehood Funds, and October 10 for Fair Elections Candidate Committee, Political Action Committees, and Independent Expenditure Committees. Two committees failed to file and were referred to the Office of General Counsel.

## **2. New Candidates/Committees**

### **a) Traditional Campaign Finance Program (“TCFP”)**

- i. Office of Councilmember, Ward 6 - Michael Murphy
- ii. State Board of Education Member Ward 6 - Sylvia Randolph
- iii. U.S. Representative - Brian Ready

### **b) FEP Candidates**

- i. Office of Council Member, Ward 1 - Rashida Brown
- ii. Office of Council Member, Ward 1 - Jakeline Reyes-Yanes
- iii. Office of Council Member, Ward 5 - Jeffrey Kihien-Palza
- iv. Councilmember At-Large - Candace Tiana Nelson

## **4. Candidates & Treasurers Who Have Completed the OCF Entrance Conference, October 2025**

- a) Matthew Frumin, Frumin 2026, Candidate
- b) Heather Leigh Turekian, Frumin 2026, Treasurer
- c) Adeoye Ibrahim Yakubu-Owolewa, Team Oye, Candidate

## **C. Reports Analysis and Audit Division (“RAAD”)**

### **1. Desk Reviews and Other Activities**

- a) Completed 459 desk reviews of R & E Reports and summary financial statements, and issued 14 RFAI letters.

### **2. Final Audits Reports Issued**

- a) Committee to Elect Eboni-Rose Thompson, issued October 27, 2025.

### **3. Ongoing Post-Election Audits**

- a) Trayon White 2025
- b) Re-Elect Trayon White 2024
- c) Jacque for DC 2024
- d) Re-Elect Trayon White 2024
- e) Jacque for DC 2024
- f) T. Michelle Colson State Board of Education, Ward 4

## **D. OCF OFFICE OF THE GENERAL COUNSEL REPORT (GENERAL COUNSEL WILLIAM SANFORD)**

### **1. Monthly Intake/Output Report**



During October, the OGC received two referrals, completed eight informal hearings, and issued eight orders in which no fines were imposed.

## **2. Completed Investigations**

a) In OCF FI 2025-001, docketed August 5, Complainant Sean Metcalf, Managing Director of Universal Media, LTD., alleges that the Respondents Tracy Lucas and the Tracy Lucas for Mayor of DC PCC filed false campaign finance reports. The order in this matter was issued on October 31.

## **3. Request for Interpretive Opinions**

None.

## **4. Show Cause Proceedings**

None.

## **VII. PUBLIC COMMENT**

The discussion in the public matters portion of the meeting can be found on pages xx - xx of the transcript.

## **VIII. ADJOURNMENT**

The meeting was adjourned at 12:34 p.m.