GOVERNMENT

OF

THE DISTRICT OF COLUMBIA

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BOARD OF ELECTIONS

+ + + +

REGULAR BOARD MEETING

+ + + + +

WEDNESDAY

NOVEMBER 5, 2025

+ + + + +

The District of Columbia Board of Elections convened via videoconference, pursuant to notice at 10:30 a.m. EST, Gary Thompson, Chair, presiding.

BOARD OF ELECTIONS MEMBERS PRESENT:

GARY THOMPSON, Chair KARYN GREENFIELD, Member

BOARD OF ELECTIONS STAFF PRESENT:

MONICA HOLMAN EVANS, Executive Director
TERRI STROUD, General Counsel
CECILY COLLIER-MONTGOMERY, Director,
Office of Campaign Finance
WILLIAM SANFORD, General Counsel, Office
of Campaign Finance
CHRISTINE PEMBROKE, Office of the General
Counsel

1	CONTENTS	
2	Agenda Items	Page
3	Call to Order	3
4	Ascertainment of Quorum	
5	Adoption of Agenda/Approval of Minutes	3
6	Executive Director's Report	4
7	General Counsel's Report	12
8	Proper subject hearing - Prohibiting Force-Feeding of Birds Act	17
9	Enforcement Hearings	
10	In the Matter of Antonio Watkins	74
11	Rulemaking to Title 3 of the D.C. Municip Regulations (Elections and Ethics)	· -
12	Emergency Proposed Rulemaking	80
13 14 15	Litigation Status Stacia Hall, et al., v. D.C. Board of Elections Charles Wilson v. Muriel Bowser, et al. Long v. D.C. Board of Elections, et al. Sobin v. D.C. Board of Elections	92
16	Campaign Finance Report	93 94
17	Public Comment	106
18	Adjournment	116
19		
20		
21		
22		

1	P-R-O-C-E-E-D-I-N-G-S
2	10:32 a.m.
3	CHAIR THOMPSON: Good morning,
4	everybody. Happy November. Hold on.
5	All right. Once again, good morning.
6	Hello. My name is Gary Thompson, Chair of the
7	D.C. Board of Elections, and with us today is my
8	fellow Board Member Karyn Greenfield, on by
9	Zoom.
10	Good morning, Karyn.
11	Thank you, everybody, for being here.
12	We have a quorum. And we've had a
13	chance to look at our proposed agenda before
14	today, which includes a number of things,
15	including a new public initiative that's
16	proposed.
17	With that, I would move we adopt our
18	agenda.
19	MEMBER GREENFIELD: I second.
20	CHAIR THOMPSON: All in favor?
21	(Chorus of ayes.)
22	CHAIR THOMPSON: Also, quick

1	housekeeping. Karyn and I have both looked at
2	the minutes that have been prepared for our
3	October regular Board meeting. They look good
4	to me. So at this time, I'd move we adopt those
5	minutes.
6	MEMBER GREENFIELD: I second.
7	CHAIR THOMPSON: All in favor?
8	(Chorus of ayes.)
9	CHAIR THOMPSON: All right. Well,
LO	welcome, everybody.
L1	First, we're going to hear from our
L2	Executive Director, then our General Counsel,
L3	and then, soon enough, we'll turn to the proper
L4	subject matter hearing, which is the main item
L5	for the agenda today.
L6	So, with that, I'd ask our Executive
L7	Director, Monica Evans, to give us her summary.
L8	MS. EVANS: Thank you. As far as
L9	October engagements, on October 8th, I
20	participated on a panel entitled Civic
21	Engagement, Participation and Representation in
22	the District of Columbia. The panel was hosted

1	by the McCourt School of Public Policy at
2	Georgetown University. Councilmember Christina
3	Henderson and Kelsye Adams from the organizing -
4	- who is the organizing director with DC Vote,
5	were also on the panel.
б	In October, the Board of Elections
7	registered 1,444 new voters and processed 6,004
8	registration changes. In total, we prepared
9	7,448 voter registration cards to be mailed.
10	Additionally, 830 registered voters
11	moved out of D.C.; 235 voters cancelled their
12	D.C. registrations and registered with other
13	jurisdictions, and 534 voters registered in D.C.
14	after cancelling their registrations in other
15	states.
16	We are continuing to register voters
17	using our website portal. Since launching the
18	portal in January 2022, we have finally
19	surpassed the 100,000-user threshold. To date,
20	we have processed over 101,090 applications
21	using the portal. These include new voter
22	registrations and updates to existing

1	registrations.
2	Total non-citizen registration is 961.
3	In October, we registered three new non-citizen
4	voters. Some non-citizens have been removed
5	from the registry, due to our list maintenance
6	efforts, and we are continuing our outreach in
7	D.C. communities to share information.
8	2026 election cycle planning. In
9	October, we implemented the Automatic Voter
10	Register Expansion Act that was passed by the
11	D.C. Council in 2022. Individuals who are
12	eligible to register to vote would no longer be
13	able to completely decline registration at the
14	Department of Motor Vehicles.
15	The names of individuals who decline
16	will be forwarded to the Board of Elections.
17	These individuals will be placed into a pending
18	voter registration status. We will contact
19	these individuals and they may have their names
20	removed from the pending list; they may register
21	to vote, or they may do nothing at all.
22	If they do nothing, they will receive a

mail ballot for two General Election cycles.
The mail ballots will allow them to register and
vote at the same time. We are now maintaining a
list of pending voters, and we have begun
sending mailers to individuals on the pending
voter list.

As previously reported, we are continuing to monitor legislation and information on the federal level. Legislation to repeal the Local Resident Voting Rights

Amendment Act has passed the House. Senator

Britt introduced Senate Bill 2636 that prohibits individuals who are not citizens of the United States from voting in elections in the District of Columbia and to repeal the Local Resident Voting Rights Amendment Act of 2022. There has been no further action in the Senate.

During the 2026 election cycle, we are scheduled to implement ranked-choice voting. We have been meeting with other jurisdictions and resource entities to gather information and prepare. We have visited Arlington County Board

of Elections and we have developed a Statement of Work for implementation services.

The Board has signed a Memorandum of Understanding with the Department of Motor Vehicles and continues to collaborate with other partners to finalize agreements for FY26.

Over the past several months, BOE has been engaging with the Department of Health
Vital Records to update the MOU and is currently awaiting the revised agreement to support STEVE reporting. The Department of Health has confirmed that there will be no interruptions to the STEVE death records data currently provided to BOE while the extension and updated agreement are being completed. BOE will continue to monitor the status of the MOU.

We are actively engaged in list
maintenance to ensure the accuracy and integrity
of the voter registration database. This
ongoing effort is critical to keeping the voter
registration database accurate and includes
identifying and updating records for voters who

1	have moved out of the District of Columbia,
2	voters who have changed addresses within D.C.,
3	duplicate registrations, and deceased
4	individuals.
5	As part of our biennial canvass, we
6	sent two rounds of mailers to make sure the
7	voter registration records are accurate. During
8	the first canvass mailer, a total of 153,407
9	non-forwardable mailers were sent to voters who
10	did not participate in the 2024 General
11	Election. The current responses include 2,815
12	voters who confirmed their addresses by mail,
13	2,874 voters who reported moving within D.C.,
14	7,626 voters who moved out of D.C., 2,016 voters
15	identified as deceased, 3,664 mailers labeled
16	return to sender, and 12,030 mailers returned as
17	undeliverable.
18	The second canvass mailer was sent to
19	21,983 voters who did not respond to the initial
20	mailing. To date, the returned mailers include
21	445 address confirmations by mail, 37 voters who
22	moved within D.C., 124 voters who moved out of

D.C., 32 voters identified as deceased, 1,662 mailers labeled return To sender, and 4,725 mailers returned as undeliverable.

October was National Cybersecurity

Awareness Month. The focus was to highlight the importance of protecting critical systems and sensitive data. During this period, BOE continued to strengthen its cybersecurity posture. There were no cybersecurity incidents reported during October. All systems remain secure, operational, and fully monitored for potential threats.

We are actively working with ERIC member states to review cases and identify any potential instances of voters casting multiple ballots in D.C., in D.C. and another jurisdiction, or on behalf of a deceased individual during the 2024 General Election.

This review is part of our ongoing efforts to safeguard election integrity and ensure that all votes cast are valid. We are currently reviewing 144 flagged cases. Of these, approximately 19

cases across six states have been referred to the General Counsel for further investigation.

During the month of October, the Voter
Education and Outreach Division participated in
21 outreach events on behalf of the agency.
Events included participation in the American
Cancer Society Making Strides Against Breast
Cancer Walk and Fair and the College Career and
Military Fair at Ballou High School.

The Election Worker Division is processing all election worker applications that have been received through our website or from outreach events, and is preparing for the 2026 election cycle.

Specifically, the Division is updating the registration clerk scenarios for all training classes to include the new procedures for ranked-choice voting and the Automatic Voter Registration Expansion Act, working on updates for online training modules, to include new modules for early voting procedures and Election Day opening and closing procedures; updating the

1	2026 Vote Center Operations Manual; working on
2	enhancements for our EWP portal, and making
3	modifications for ranked-choice voting as it
4	relates to education and election worker
5	training for the Vote Center Operations Manual.
6	We currently have 17 active ANC
7	vacancies for the 2025-2026 term. These
8	positions are in different stages of being
9	filled. After candidate filing requirements are
10	met, an open vote of registered voters of the
11	affected SMD will be held during regularly
12	scheduled ANC meetings. BOE will begin
13	attending ANC elections to oversee the
14	calculation process.
15	And that concludes my report.
16	CHAIR THOMPSON: All right. Thank you
17	very much.
18	Now turning to the General Counsel's
19	report from Terri Stroud.
20	MS. STROUD: Okay. The first item on
21	my agenda is the proper subject hearing for an
22	initiative that was filed titled. The

Prohibiting Force Feeding of Birds Act. At this meeting, the Board will conduct a hearing to determine whether it presents a proper subject.

And by way of background with respect to the statutory parameters, as well as the specific measure, here in the District, voters are permitted to participate directly in the legislative process via the right of initiative. It is the process by which voters may propose laws, except for laws appropriating funds, and present such proposed laws directly to the voters of the District for their approval and disapproval.

The Board is a gatekeeper of sorts for proposed initiative measures, in that it must refuse to accept a measure if it determines that the measure conflicts with the District Charter found in Title IV of the D.C. Home Rule Act; the measure conflicts with the U.S. Constitution; the measure has not been properly filed, the verified Statement of Contributions has not been filed with the Office of Campaign Finance. And

1	that statement consists of the committee's
2	statement of organization and the first reported
3	receipts and expenditures.
4	The measure would authorize
5	discrimination in violation of the D.C. Human
6	Rights Act. It would negate or limit a
7	budgetary act of the Council, or the measure
8	would impermissibly appropriate funds under
9	applicable D.C. Court of Appeals rulings.
LO	And so the Board is not commenting on
L1	or concerned with the merits of the measure,
L2	but, rather, whether or not it meets those
L3	criteria.
L4	So with respect to the measure itself,
L5	on October 2nd, 2025, Cady Witt, a registered
L6	voter in D.C., submitted the measure to the
L7	Board and it was accepted as properly filed.
L8	As that was the case, the Board
L9	submitted the measure to the Office of the
20	Attorney General and the General Counsel for the
21	D.C. Council to request from them advisory
22	opinions regarding whether or not the measure

met proper such requirements.

2.2

It also placed the notice, a notice of a proper subject hearing regarding the measure, on its website and caused it to be placed in the D.C. Register on October 24th.

On October 27th, both the Attorney

General and the General Counsel for the Council

provided advisory opinions with respect to the

measure.

Concerning the Office of the Attorney General, that opinion stated that, while the measure implicated three proper subject requirements, including the prohibition against laws appropriating funds, it did not violate those requirements, and therefore, the measure constituted a proper subject for initiative.

The counsel for the General Counsel provided an opinion that said that she was unable to reach a conclusion as to whether or not the measure was a proper subject, in the absence of a fiscal impact statement from the Office of the Chief Financial Officer.

1	That measure, as did the other measure,
2	indicated that the other advisory opinion
3	received indicated that the measure conformed
4	was otherwise proper and that it conformed with
5	both the District Charter and the U.S.
6	Constitution, and did not authorize or have the
7	effect of authorizing any form of
8	discrimination.
9	And so both of these advisory opinions,
10	at the Board's pleasure, will be submitted for
11	the record.
12	And with that, I guess we will ask
13	whether or not the proposer I see Ms. Cady
14	Witt is present. And if she could be okay.
15	CHAIR THOMPSON: Yes, before we do that,
16	or while we're waiting, yeah, I just want to
17	acknowledge that we've accepted into the record
18	the two opinions from the Office of General
19	Counsel of the Council as well as the OAG.
20	Those are in the record.
21	I just wanted to make sure, is there
22	anybody here from either of those offices who

1	wanted to comment or add to their written
2	opinions?
3	MS. STROUD: And if they can raise
4	their hands via Zoom?
5	CHAIR THOMPSON: Yeah, you have to
6	raise your Zoom hand.
7	Usually, they're not here, but just in
8	case.
9	MS. STROUD: Yeah.
LO	And so, Mr. Chair, if it's your
L1	pleasure, then how we can proceed is we'll hear
L2	from, first, any opponents of the measure.
L3	We did ask that any individuals who
L4	wanted to speak with respect to the one
L5	second, Ms. Witt. We did ask that individuals
L6	or organizations who wanted to speak regarding
L7	the propriety of the subject matter submit
L8	written testimony on that limited question by
L9	3:00 p.m. on Monday, and we did receive several
20	pieces of written testimony.
21	So I think how we will proceed, or
22	should proceed, is that we would hear from,

1	first, any opponents, then any supporters of the
2	measure. Then, we would hear from the proposer
3	of the measure, and then, present the General
4	Counsel's recommendation in light of the
5	materials presented.
6	CHAIR THOMPSON: Okay. Yeah, we'll
7	start with any opponents.
8	And just as an overview, as General
9	Counsel Stroud mentioned, we're not here to
10	comment on the merits of the proposed
11	initiative. We don't have any view of any kind
12	being whether for or against it. And nothing we
13	say today we don't mean to imply we have any,
14	any such views or opinions.
15	We're literally only dealing with
16	whether this is a proper subject matter for a
17	voter initiative. If it's not, it doesn't go to
18	the ballot or it doesn't go to the issuance of
19	petitions. If it is and it survives any
20	appeals, then we issue we create the
21	language, and then issue the sheets for
22	signatures to be gathered, and, you know, and

onward through the process as to whether it makes the ballot or not.

But it's a pretty narrow focus on proper subject matter, and having read the two opinions, I think, obviously, the sort of key issue to discuss, if they would like, is whether this requires appropriations, specifically, with respect to the Act's effect, that an administrative agency create a database, and such. Does that rise to the level of requiring appropriations, such that it would not be a proper subject matter? That's what's on my mind, anyway.

And it looks like we have 18 written comments, anyway. I don't know how many people are here today to speak. But because it might be a lot, we are going to limit speakers to three minutes each. And I'm just going to keep a little time clock and I'll give you a little wave when you've got one minute, and then, I'm going to have to cut folks off at three minutes, just to keep our clock moving along. So I

1	appreciate that.
2	MS. STROUD: Yeah, I have the list.
3	CHAIR THOMPSON: And with that, we're
4	starting with opponents.
5	MS. STROUD: Yes. And if you could
6	raise your hand if you wish to speak in
7	opposition? And I don't any hands raised, but I
8	do have the list of individuals who timely
9	submitted testimony.
10	And so we'll begin with George Cooper,
11	if he is present. Okay, I see him. Mr. Cooper,
12	you have the floor.
13	MR. COOPER: Hello. Can you hear me?
14	CHAIR THOMPSON: Do you want everyone
15	to state their address?
16	MS. STROUD: Oh, yes, if you could
17	state your name and address for the record?
18	MR. COOPER: Yes. Hello. My name is
19	George Cooper, and my address is 3900 Cathedral
20	Avenue Northwest, Apartment 603A, Washington,
21	D.C. 20016.
22	CHAIR THOMPSON: Please proceed.

1	MR. COOPER: Yes. I am a resident of
2	Ward 3. Thank you for the opportunity to
3	testify about this important initiative, which,
4	effectively, protects animal welfare in a way
5	that is consistent with the U.S. Constitution.
6	This initiative is substantially
7	similar to California's law banning foie gras,
8	which has been repeatedly upheld by the courts.
9	Specifically, the Ninth Circuit Court of
10	Appeals affirmed that the law is consistent with
11	both the Due Process and Commerce Clauses of the
12	Constitution.
13	In affirming its consistency with the
14	Due Process Clause, they noted that California's
15	law clearly defines the prohibited conduct and
16	products. The D.C. initiative defines its
17	prohibitions in even more detail than
18	California's law, for example, specifying that
19	forced-feeding involves forcing a tube down a
20	bird's throat.
21	In affirming its consistency with the
22	Commerce Clause, they noted that the state has a

1	strong interest in preventing animal cruelty;
2	that the law, effectively, furthers this
3	interest, and that this interest clearly
4	outweighs any burdens the law may impose on
5	interstate commerce.
6	As a city with a proud history of
7	legislation protecting animals, such as bans on
8	ivory sales and animal fighting, D.C. clearly
9	shares this interest. This initiative
10	effectively furthers this interest by outlawing
11	the cruel practice of force-feeding birds, which
12	has been documented to cause them immense
13	stress, damage their esophagus, and make it
14	difficult for them to breathe. As a result,
15	force-fed birds die before slaughter at a rate
16	of over 10 times that of birds who are not
17	force-fed.
18	The legislative intent section of the
19	initiative clarifies that it promotes two
20	additional interests which courts have long held
21	that the state is justified in pursuing:
22	protecting the environment and public health.

1	CHAIR THOMPSON: One minute.
2	MR. COOPER: The environmental harms
3	and zoonotic disease respect no borders. So we
4	should all be deeply concerned by the 800
5	environmental law violations that Hudson Valley
6	Foie Gras was charged with, as well as the
7	outbreak of bird flu that was reported just this
8	week on a foie gras farm in Hungary.
9	As with California's law, the burdens
10	on interstate commerce for D.C.'s foie gras ban
11	do not outweigh their local benefits, since the
12	measure applies equally to the products of
13	force-feeding both within and outside the
14	District.
15	For all these reasons, the initiative
16	is clearly constitutional, and I urge the Board
17	to certify it as proper subject matter. Thank
18	you.
19	CHAIR THOMPSON: Thanks very much.
20	In that California case, did the court
21	address the dormant commerce as well?
22	MR. COOPER: Yes, I do remember that

1	they did, but I don't remember the details of
2	that particular aspect of the argument.
3	CHAIR THOMPSON: All right. I think
4	the OAG mentioned that. I had to ask the
5	question because I wrote an article on the
6	Dormant Commerce Clause once, and I was just
7	sort of geeking out. And I don't think it
8	violates the Dormant Commerce Clause.
9	But, oh, well, thank you so much, Mr.
10	Cooper.
11	MR. COOPER: Thank you.
12	MS. STROUD: And next we have Hilary
13	Gibson.
14	Okay.
15	CHAIR THOMPSON: You can raise your
16	Zoom hand if you're here, Ms. Gibson.
17	And by the way, we received everybody's
18	written comments. I read them all, including
19	Ms. Gibson's. And if you submitted written
20	comments, you don't have to speak.
21	MS. STROUD: Okay. It appears that Ms.
22	Gibson is not here.

And so we will move to Sage Max.
And I see a phone number, but I'm not
sure.
Okay. We will now move to Sneha
Swaroop. I hope I'm not mispronouncing your
name.
Okay, we see your hand raised. And if
you could just state your name and address for
the record, and then proceed with your
testimony.
MS. SWAROOP: Yes. My name is Sneha
Swaroop, and my address is 1111 Belle Pre Way,
Alexandria, Virginia. And, yeah, I also just
wanted to thank you for the opportunity to
testify.
Firstly, I just want to emphasize that
this initiative does fall under proper subject
because it regulates product sales solely within
the District, and it does not involve interstate
commerce or federal issues. And it sticks to
D.C.'s long record of using local law to align
our marketplace with our values, such as

promoting humane, safe, and sustainable commerce while protecting vulnerable communities.

Additionally, prohibiting foie gras could mean protecting our public health. The product itself is made from the diseased liver of a duck or goose whose organ has been intentionally enlarged through forced-feeding. Consuming such a product is not only unethical, it's unhealthy.

The production process also fosters conditions in broader public safety. For example, the highly pathogenic avian influenza, commonly known as bird flu, has surged globally and nationally in recent years. Since 2022, the U.S. has confirmed outbreaks in over 168 million birds across all 50 states. Wild ducks and geese are now recognized as major carriers, transmitting the virus between wild and domestic populations.

These force-feeding operations confine stressed, sick birds in unsanitary barns, creating ideal breeding grounds for these

1	viruses that can spill over to humans and other
2	animals. These factory farm environments cause
3	stress, overcrowding, and waste buildup that
4	weaken animals' immune systems and amplify
5	biosecurity risks. These are exactly the types
6	of environments public health experts warn about
7	when it comes to the next potential outbreak.
8	By restricting the sale of foie gras,
9	D.C. can take a stand for public health,
10	environmental protection, and humane values
11	all entirely within its local authority. For
12	these reasons, I respectfully urge the Council
13	to support this initiative. Thank you.
14	CHAIR THOMPSON: All right. Thank you.
15	MS. STROUD: And next we have Melanie
16	Miles.
17	Okay. It doesn't appear that Ms. Miles
18	is present.
19	River Mansuetty?
20	Is Ranjan Shangpani present?
21	Deena Greenspan?
22	I do see Anjali Baliga, and if you

1	could say your name and address for the record,
2	and then proceed with your testimony.
3	MS. BALIGA: Yes. Good morning. My
4	name is Anjali Baliga. My address is 5901
5	Woodfield Estates Drive, Alexandria, Virginia.
6	Good morning and thank you for having
7	me today. I'm a resident of Alexandria, and I
8	work in Washington, D.C. in Ward 2.
9	I am here today to express my opinion
LO	about the proposed measure. The Prohibiting
L1	Force Feeding of Birds Act is a proper subject
L2	matter for initiative at the Board's meeting
L3	today.
L4	Pursuant to D.C. Code Section 1-
L5	1001.16, the Board shall refuse to accept a
L6	measure if it finds that it is not a proper
L7	subject of initiative under particular
L8	circumstances. I believe that the proposed
L9	measure does not violate any of the requirements
20	for proper subject matter. However, today I
21	will focus on only a few key points to support
22	this belief.

First, the measure does not conflict with or amend Title IV of the D.C. Home Rule Act, which outlines the framework for D.C.'s limited self-governance, including the structure of the local government, election of officials, and the authority of the D.C. Council. To the contrary, the measure seeks to exercise D.C.'s self-governance powers to ensure that its law reflect the city's values of compassion and decency, which includes the humane treatment of animals.

The creation of foie gras is anything but humane, as it involves force-feeding ducks and geese using metal or plastic tubes until their livers swell to 10 times their natural size. This process denies the ducks their bodily autonomy and causes immense pain and suffering over their lifetimes.

Banning the sale of foie gras in D.C. would signal to other cities across the country that D.C. residents will proudly exercise their right to participate in the lawmaking process

and that D.C. does not tolerate the inhumane treatment of animals.

Second, the measure does not violate the D.C. Human Rights Act. Section 2-1401.01 of the Act states that the Act's purpose is to secure an end in the District of Columbia to discrimination for any reason other than that of individual merit, including, but not limited to, discrimination by reason of race, color, religion, national origin, sex, age, marital status, personal appearance, and other characteristics.

This measure does not engender
discrimination within the District, but, rather,
it seeks to extend the very principles upon
which the Human Rights Act is founded. By
ending the sale of foie gras in D.C., D.C. takes
a step towards ensuring that no form of
discrimination, including species-based
discrimination, is justified, and that the
ideals of equality and bodily autonomy for all
remain guiding principles by which the District

1	governs.
2	Thank you.
3	CHAIR THOMPSON: Thank you.
4	MS. STROUD: Okay. Next, we have
5	Rebecca Rogers. I see yeah.
6	MS. ROGERS: All right. Can you hear
7	me?
8	MS. STROUD: Yes. And if you could
9	state your name and address for the record, and
LO	then proceed with your testimony.
L1	MS. ROGERS: Sounds good. My name is
L2	Rebecca Rogers, and my address is 1375 Kenyon
L3	Street Northwest, Unit 305, Washington, D.C.
L4	20010.
L5	Okay. So I live in Ward 1 in Columbia
L6	Heights, D.C. And I'm here to affirm that The
L7	Prohibiting Force Feeding of Birds Act is,
L8	indeed, a proper subject for a ballot initiative
L9	under D.C. law and it should be placed before
20	voters.
21	This bill is precise, and it's well
22	within the scope of local control. It restricts

1	the sale of products derived from force-feeding
2	birds within District borders, and it does not
3	amend the D.C. Charter, incur any public costs,
4	involve Congress, or affect court functions.
5	Importantly, it also does not impose any
6	production standards outside the District or
7	burden interstate commerce. It simply gives
8	residents like myself the chance to decide
9	whether this product aligns with our community's
10	values and belongs in our local marketplace.
11	Now, proponents of force-fed products
12	might argue that the ballot initiative process
13	shouldn't be used to regulate specific
14	commercial products, but, in reality, that is
15	precisely what ballot initiatives are for. When
16	a product raises legitimate ethical,
17	environmental, and public accountability
18	concerns, and elected bodies haven't addressed
19	them, the public has the right to weigh-in.
20	Voters in California, Massachusetts,
21	and other jurisdictions have used the same
22	process to regulate animal cruelty,

environmental harms, or unsate practices in
commerce. Courts have upheld those measures
repeatedly.
And here in D.C., we've exercised that
same authority before. We don't permit goods
made with child labor. We regulate single-use
plastics, and we've set standards around
products that affect public welfare. So this
proposal fits firmly within that tradition.
Local democracy is not about how widely
a product is consumed. It's about whether it
reflects our values. And if D.C. residents
believe that products made through force-feeding
birds have no place in our stores or on our
menus, then we should be able to decide that.
This measure is constitutional. It's
grounded in precedent, and it is well within
home rule. So urge the Board to allow this
initiative to move forward to the ballot, where
this decision belongs, with the people of D.C.
And finally, as someone whose mother is
from Paris, France, I understand that products

1	from force-fed birds can be a part of culinary
2	traditions, but even in places like France,
3	people are rethinking whether force-feeding fits
4	within consumer values. So that shows me that
5	traditions can evolve and laws can, too.
6	Regulating these products at the local
7	level is not extreme, it's just good governance.
8	Thank you.
9	CHAIR THOMPSON: Okay. Merci.
10	MS. STROUD: Next, we'll hear from Mike
11	Accardi.
12	And again, if you could state your name
13	and address for the record, and proceed with
14	your testimony.
15	MR. ACCARDI: Hi. My name one
16	second.
17	Can you hear me?
18	CHAIR THOMPSON: We can.
19	MR. ACCARDI: Hi. My name is Mike
20	Accardi. I live at 1375 Kenyon Street
21	Northwest, Apartment 414, in Ward 1. Good
22	morning and thank you for the opportunity to

speak.

2.2

This initiative clearly is a proper subject for District legislation. It doesn't appropriate funds, affect the courts, or interfere with federal operations. It simply regulates which products may be sold and served within D.C., something the District has long had the power to do.

Under both the Home Rule Act and established constitutional principles, local governments are entitled to regulate commerce within their own borders to protect health, safety, and welfare -- exactly what this measure does.

Foie gras raises legitimate public
health and safety concerns. The process of
force-feeding birds under unsanitary, highstress conditions has been linked to
contamination risk and disease spread, including
avian influenza. It is true that there are no
foie gras farms in D.C., but as COVID-19 taught
us, pandemics don't care about borders.

The product itself is exceptionally high in cholesterol and fat. Protecting residents from unsafe or harmful products is one of the most basic and constitutionally sound exercises of local authority.

The bill also addresses D.C.'s environmental responsibilities. Foie gras production generates significant waste and greenhouse gas emissions, contributing to pollution and climate change.

Local governments across the country have enacted similar sustainability measures, and courts have consistently recognized their right to do so. Ensuring that our marketplace aligns with our climate goals is a legitimate local interest fully supported by precedent.

There is also legal and ethical dimension to this initiative. The law is not just about what is permissible, it's about what we as a community choose to endorse. D.C. has long used its local authority to align policy and public values, whether in animal protection,

1	consumer safety, or environmental stewardship.
2	This initiative fits squarely within the
3	tradition of lawful value space governance.
4	And finally, the economic impact of
5	this measure is minimal. Foie gras is a niche
6	luxury item with virtually no effect on the
7	local economy. Businesses can easily adapt and
8	many will benefit from meeting growing demand
9	for ethical and sustainable dining. This
10	further underscores that the initiative is
11	reasonable and proportionate use of D.C.'s local
12	power, not an overreach.
13	In sum, this is not a question of D.C.
14	exceeding its authority. It's an example of
15	D.C. using its authority to be responsible. The
16	Constitution and Home Rule Act give this
17	community the right to decide what kind of
18	marketplace we want to maintain one that
19	protects health, supports sustainability, and
20	reflects the values of our residents.
21	Thank you.
22	CHAIR THOMPSON: Thank you.

1	MS. STROUD: Next, we have Raphaelle
2	Martinez. If you could state your name and
3	address for the record and proceed with your
4	testimony.
5	MS. MARTINEZ: Were you able to hear me
6	until now? Okay. Okay.
7	Thank you and good morning. My name is
8	Raphaelle Martinez. I'm a French citizen living
9	and working in Ward 1 of D.C., 1775 Kenyon
10	Street Northwest, Apartment 305.
11	I'm proud to now be able to call this
12	home and to be part of a city where civic
13	participation matters, and where residents
14	genuinely care about the values that shape our
15	community.
16	Forced-feeding is not practiced in the
17	District. However, foie gras, the direct result
18	of force-feeding, is distributed and sold here,
19	mostly in high-end restaurants.
20	Foie gras is part of French gastronomic
21	heritage, and yet many of the most respected
22	chefs in France today reject force-feeding

entirely and most chefs here in D.C. do as well. 2 It is reasonable for D.C. residents to 3 decide whether this controversial and

4 increasingly rejected practice reflects the 5 value of this city.

6 This measure does not target people. 7 It frustrates a practice. It regulates conduct,

8 not identity or protected classes. We routinely

9 prohibit certain foods when they pose real harm

10 or involve extreme cruelty. That has long been

11 part of whole communities upholding human

12 standards and public welfare.

> It does not implicate discrimination under the D.C. Human Rights Act and fits squarely within the bounds of this initiative's presence. This initiative falls squarely within the District's authority. It does not amend the Charter or the Constitution. It does not implicate budgetary powers, and it regulates a practice the District is fully empowered to prohibit under its police power to set food safety and human treatment standards.

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There is also no meaningful fiscal impact. And because force-feeding does not occur locally, the Act requires no new program and no appropriation of funds, or enforcement simply for routine food safety inspection authority, as with many other product restrictions in the District.

Measures of comparable structure regulating the sale of specific products have repeatedly been recognized as proper subjects.

Jurisdictions around the country have enacted restrictions on items such as shark fins, fur, foie gras, and certain tobacco products. These are routine exercises of regulatory authority, not budgetary acts.

This proposal does not conflict with the Constitution, does not attack government structure, does not appropriate funds, and does not attack any protected class or community. It simply asks whether D.C. should join jurisdictions around the world that have chosen not to support forced-feeding.

2.2

For these reasons, District residents
should be allowed to exercise their right to
vote on this matter, and I respectfully request
that the Board determine that this measure is a
proper subject. Thank you.
CHAIR THOMPSON: Okay. Merci beaucoup.
MS. STROUD: Next, we have Mason
McGill, and I see the hand raised.
And if you could state your name and
address for the record, and proceed with your
testimony.
MR. MCGILL: Great. Hi. My name is
Mason McGill. I live at 3275 Washington
Boulevard in Arlington. So I'm an Arlington
Boulevard in Arlington. So I'm an Arlington resident, a neuroscientist, and a supporter of
resident, a neuroscientist, and a supporter of
resident, a neuroscientist, and a supporter of this measure.
resident, a neuroscientist, and a supporter of this measure. People living in every community on
resident, a neuroscientist, and a supporter of this measure. People living in every community on earth have a natural desire for agency over
resident, a neuroscientist, and a supporter of this measure. People living in every community on earth have a natural desire for agency over their environment. This includes the physical

condone prostitution or dog fighting.

2.2

It's universal to want to have a say in what our children see as tolerated and untolerated behavior by adults. When our children ask us questions like, where does electricity come from? or why is that police officer kicking that tired man off the bench? We want to be able to give them answers that we're proud of.

Many previous ballot initiatives fell into this category, including Initiatives 2 and 6 concerning gambling, 17, concerning a right to shelter, 43, concerning the death penalty, and 59, 71, and 81, concerning psychoactive plants and fungi.

There's also precedent for an initiative restricting an activity involving animals. Initiative 31 would have banned horsedrawn carriages from operating on D.C. streets. This history can inform our understanding of whether a proposed measure is eligible to be included on the ballot.

1	Force-feeding birds is not
2	constitutionally protected expression, by the
3	same logic that operating a horse-drawn carriage
4	is not constitutionally protected expression.
5	Foie gras chefs are not a protected class, just
6	as gamblers are not a protected class.
7	And modifying the legality of practices
8	involving animals does not require appropriating
9	funds, just as modifying the legality of
10	practices involving plants or fungi does not
11	require appropriating funds.
12	Like gambling, shelter, and the death
13	penalty, the practice of force-feeding, which
14	perverts possibly the sole pleasure available to
15	a bird spending its life in a dark, crowded
16	factory farm into an experience of terror and
17	agony, is an issue of the moral health of our
18	community, in which the Constitution and the
19	District Charter allow voters to have a say.
20	CHAIR THOMPSON: Just one minute.
21	MR. MCGILL: At a time when day-to-day
22	life in Washington, D.C., so often involves

1	feeling subjected to the values of strangers
2	living thousands of miles away, from troops on
3	the street to helicopters in the sky, it's more
4	important than ever to uphold our fundamental
5	right to determine democratically the kind of
6	city we want to be.
7	CHAIR THOMPSON: Well, thank you so
8	much.
9	MS. STROUD: We next have Faith Mackey.
10	I see a hand raised.
11	MS. MACKEY: Hello? Okay.
12	Good morning, Members of the Council
13	Board of Elections. My name is Faith Mackey,
14	and my address is 3700 Massachusetts Avenue
15	Northwest, Apartment 135, 20016. I live in
16	Washington, D.C. in Ward 3.
17	Thank you for the opportunity to speak
18	in strong support of the Act prohibiting the
19	force-feeding of birds. This is a common-sense,
20	humane, and democratic measure that reflects the
21	values and priorities of the District of
22	Columbia

I'm going to speak to three reasons as to why this Act is proper subject matter.

This bill is proper subject matter for the Council because local governments have a clear right to regulate the sale of cruel or unsafe products in their jurisdictions. D.C. already restricts products that harm public health or involve animal cruelty.

Prohibiting foie gras, which is produced through the force-feeding of birds, fits squarely within this authority. There is a strong precedent for local bans on animal-derived products and practices that conflict with community standards. Similar prohibitions have been enacted and upheld in California, and while not enacted, was initially passed in New York City. These actions have been recognized as legitimate exercises of local power to protect animal welfare and public morals. This Act will also not appropriate public funds.

Finally, this bill is proper because it aligns with the express values of D.C.

2.2

1	residents. A clear majority of our community
2	opposes the force-feeding of birds. This
3	legislation honors the District's right to
4	ensure that our local commerce reflects humane,
5	ethical, and democratic principles. We should
6	not normalize an extreme act of cruelty within
7	our city limits.
8	Force-feeding birds to enlarge their
9	livers 10 times its normal size is an inherently
10	cruel process that causes pain, injury, and
11	great distress. It is my opinion that there is
12	absolutely no way to produce foie gras humanely.
13	Ending its sale in D.C. sends a clear message
14	that we reject unnecessary cruelty for the sake
15	of luxury consumption.
16	Foie gras is extremely high in
17	cholesterol and saturated fat. Nutritionally,
18	it is one of the least healthiest foods
19	available on any given restaurant menu.
20	Reducing its availability is consistent with
21	D.C.'s border public health goals and helps
22	discourage the consumption of unhealthy

1	products.
2	This bill reflects the will of D.C.
3	residents, stands on firm legal ground, and
4	promotes humane values and public health. The
5	force-feeding of birds is an act of cruelty. We
6	know it and our community absolutely rejects it.
7	The District has the right and responsibility
8	to ensure our laws align with compassion and
9	good conscience. I urge you to support this.
10	Thank you very much.
11	CHAIR THOMPSON: Thank you.
12	MS. STROUD: Next, we have Dina
13	Tamburino. I see a hand raised.
14	Ms. Tamburino, if you could state your
15	name and address for the record and proceed.
16	CHAIR THOMPSON: I think you have to
17	allow.
18	MS. TAMBURINO: Can you hear me?
19	MS. STROUD: Yes, we can hear you now.
20	MS. TAMBURINO: Okay. Sorry about
21	that. Thank you.
22	My name is Dina Tamburino. I live at

1	800 Fourth Street Southwest, Unit N625, in
2	Washington, D.C.
3	Thank you to the Board for calling this
4	public hearing and allowing the public to
5	provide testimony on the proposed measure
6	Prohibiting Force Feeding of Birds Act.
7	My name is Dina Tamburino, as stated.
8	I'm a long-term resident of Ward 6 in
9	Washington, D.C., home to the iconic and elision
LO	Duck Pond.
L1	Today, I present testimony that the
L2	proposed measure is a proper subject matter and
L3	that it does not conflict with or seek to amend
L4	the Title IV of the D.C. Home Rule Act, nor does
L5	it conflict in any way with the U.S.
L6	Constitution.
L7	The measure would in no way authorize
L8	discrimination in violation of the D.C. Human
L9	Rights Act. It would also not negate or limit
20	any budgetary act of the D.C. Council, nor
21	appropriate funds.
22	What this bill would do is bring our

1	city one step closer to the kind society that we
2	are striving to create. As a D.C. substitute
3	schoolteacher, I attest that, throughout D.C.'s
4	Public Schools, the emphasis is on teaching D.C.
5	children how to be kind and that kindness
6	matters. In order to create a peaceful society,
7	we must learn to be kind to each other, and that
8	includes ducks and geese.
9	Forced-feeding of ducks and geese for
10	the production of foie gras is a violent act
11	that causes great pain and trauma to ducks and
12	geese. Forced-feeling of birds is a violent act
13	that we must not in any way support. If we
14	learn to be violent towards animals, we will
15	learn to be violent towards each other. If we
16	learn to be kind towards animals, we will learn
17	to be kind towards each other.
18	Ducks and geese deserve our kindness.
19	At D.C. Southwest Duck Pond, you can bask in the
20	awe of watching ducks and geese frolic
21	idyllically in the pond. The D.C. Duck Pond is
22	an iconic pond for local residents and tourists

1	who visit the wharf. The pond and the ringed
2	denizens are a source of great inspiration and
3	delight to D.C. residents, especially children.
4	Come to the pond and fall in love with our
5	ducks and geese, and know that they and this
6	bill are a proper subject matter.
7	A small poem in conclusion.
8	They have a duck, a goose, and a
9	gosling, too. Wouldn't you want someone to save
10	you?
11	Thank you.
12	CHAIR THOMPSON: Thank you.
13	MS. STROUD: Next, we have Jennifer
14	Worth. If you could state your name and address
15	for the record and then proceed.
16	MS. WORTH: Can you hear me?
17	MS. STROUD: Yes.
18	MS. WORTH: Thank you. My name is
19	Jennifer Worth, and I live at 1375 Kenyon Street
20	Northwest, Apartment 306, Washington, D.C.
21	20010. I currently live in Ward 1 and have also
22	lived in both Ward 4 and Ward 3 over the past

1	few years.
2	The Prohibiting Force Feeding of Birds
3	Act is a proper subject matter, as the Act has
4	been properly filed, does not impede on the
5	budgetary act of D.C. Council, will not
6	appropriate funds, will not amend D.C. Home
7	Rule, and will not conflict with the U.S.
8	Constitution.
9	I'll use my time today to speak in more
10	detail about the last prong, that the
11	Prohibiting Force Feeding of Birds Act does not
12	conflict with the U.S. Constitution. And I'll
13	try my best to not repeat some of the amazing
14	testimony that George gave earlier.
15	Washington, D.C., as you heard, is not
16	the first place to put forward an act like this
17	one. In 2004, California lawmakers passed
18	Senate Bill 1520, which prohibited the force-
19	feeding of birds for the purpose of enlarging
20	the bird's liver beyond normal size. The
21	California law has been active and in effect

since 2012, and there have been challenges to

1	the California law, including on the grounds
2	that it could conflict with the U.S.
3	Constitution, but those cases have been declined
4	for review by the U.S. Supreme Court twice, even
5	as recently as 2023. The courts have maintained
6	the law's constitutionality for more than two
7	decades now.
8	D.C.'s Prohibiting Force-Feeding of
9	Birds Act seeks a similar goal to California's
LO	law. Because of the extreme force-feeding of
L1	birds, the Prohibiting Force Feeding of Birds
L2	Act, like the California law, looks to prohibit
L3	this practice. Given the upholding of the
L4	constitutionality of a similar law in
L5	California, we have reason to believe that the
L6	Prohibiting Force Feeding of Birds Act, if it
L7	gets passed, would also be upheld.
L8	Washington, D.C. would also not be the
L9	first city to consider an act like the
20	Prohibiting Force Feeding of Birds Act. In
21	December 2023, Pittsburgh City Council in
22	Pennsylvania voted to ban the sale of force-fed

1	animal products. Under this legislation, any
2	establishment violating the ordinance would be
3	fined \$500 per violation.
4	Just like D.C., laws passed in the
5	Pittsburgh City Council must meet the standard
6	of not conflicting with the U.S. Constitution,
7	and a challenge to this law has not yet been
8	successful, upholding its constitutionality.
9	I think that the D.C. Board of
LO	Elections should consider the Prohibiting Force
L1	Feeding of Birds Act as a proper subject matter
L2	for its obvious adherence to the required prongs
L3	and historical upholding of similar legislation
L4	as constitutional.
L5	The D.C. community deserves to have
L6	their standards for the treatment of animals
L7	reflected in their laws, and this Act would
L8	allow them to do so without presenting any
L9	challenges to proper subject matter. Thank you.
20	CHAIR THOMPSON: Thank you.
21	MS. STROUD: Our last witness before we
22	hear from the proposer will be Conrad Listman.

1	And if you could state your name and
2	address for the record, and then proceed with
3	your testimony.
4	MR. LISTMAN: Thank you. My name is
5	Conrad Listman. I live at 449 Nelson Drive,
6	Vienna, Virginia 22180.
7	Yeah, thank you for this opportunity to
8	speak. I'll be quick.
9	Proper subject is about what the
10	proposed measure does not do. It does not
11	attempt to discriminate against people in a way
12	that would violate the Human Rights Act. It
13	does not attempt to, for example, house soldiers
14	in civilian homes in a way that would violate
15	the Constitution, or something else that would
16	violate the Constitution. It does not attempt
17	to inhibit the D.C. Council from any budgetary
18	act.
19	What this bill does do, or what this
20	proposed measure does do, is prevent the sale of
21	products that are made by shoving a metal pipe
22	down a duck's throat and force-feeding them

1	until their livers grow to 10 times their normal
2	size.
3	Not only do the people of the D.C.
4	clearly have the right to vote on this issue,
5	but D.C. has the duty to put an end to this
6	cruel and disgusting practice which tortures
7	ducks and geese totally unnecessarily.
8	Thank you. I cede the rest of my time.
9	CHAIR THOMPSON: Thank you very much.
10	MS. STROUD: And now we will hear from
11	the proposer, Cady Witt.
12	MS. WITT: Hello. Can you all hear me
13	okay?
14	CHAIR THOMPSON: Yeah. Good morning,
15	Ms. Witt.
16	MS. WITT: Good morning. Thank you all
17	so much for having us here today. We're all so
18	excited to be here.
19	And I want to let you guys know our
20	lawyer Hannah is here. If you guys have any
21	questions for her, she's happy to answer.
22	So, yeah, I'll jump right in with my

1	testimony.
2	Oh, and my address is, like a few
3	others, 1375 Kenyon Street Northwest, Apartment
4	414.
5	Good morning and thank you for the
6	opportunity to speak today. My name is Cady
7	Witt. I'm a Ward 1 resident, and I'm the D.C.
8	Campaign Director for Pro-Animal Future.
9	I'm here to express support for
LO	allowing the foie gras ballot initiative to move
L1	forward as a proper subject, a proper subject
L2	under District law.
L3	I understand that today's discussion
L4	isn't about whether foie gras is right or wrong,
L5	but whether this measure qualifies legally for
L6	the ballot. From our view, it clearly does.
L7	This proposal does not amend the Home
L8	Rule Act, does not affect the D.C. budget, and
L9	does not authorize discrimination. It operates
20	entirely within the District's established
21	authority to regulate the sale of products that

conflict with public values or health standards.

1	Similar measures have been found proper
2	in other jurisdictions when they addressed
3	ethical or environmental concerns through local
4	regulation.
5	Importantly, this measure does not
6	appropriate funds. If businesses follow the
7	law, there is no cost to enforcement. It does
8	not require any additional inspection or
9	investigation by any government agency.
10	If violations occur, the measure allows
11	members of the public to file a complaint and
12	authorizes the Department of Energy and
13	Environment to assess fines, which would more
14	than cover any additional staff time associated
15	with enforcement.
16	The fines set by this measure are
17	significant enough that businesses would not
18	view them as routine cost of doing business,
19	which further incentivizes compliance and
20	minimizes the likelihood of enforcement action
21	being necessary.
22	While I recognize the Board's focus

1	today is limited to proper subject criteria,
2	it's worth noting that this initiative also
3	reflects the values of many District residents,
4	values centered on compassion, transparency, and
5	responsible commerce. The measure aligns with
6	the District's long tradition of leadership in
7	humane and forward-thinking policy without
8	imposing any new budgetary or constitutional
9	conflicts.
10	Because the initiative satisfies all
11	statutory requirements for a proper subject, I
12	respectfully urge the Board to find that it
13	qualifies to move forward in the process.
14	Thank you so much for your time and
15	consideration.
16	Oh, really quickly, our friend Meghan
17	wants to speak. She hasn't spoken yet. I
18	wonder if she's in the line-up.
19	CHAIR THOMPSON: You know, we see her
20	hand raised, but I do have a question for you or
21	maybe your counsel, who you said is present.
22	MS. WITT: Yes, yes. Hannah, Hannah

1	Truxell is our counsel. She's present.
2	CHAIR THOMPSON: I would ask your
3	counsel to speak.
4	My question focuses on the two opinions
5	that we received, the first one from the GC to
6	the D.C. Council, states that it's unclear
7	whether the CFO will determine whether there's a
8	fiscal impact. We just don't know yet.
9	Unfortunately, we don't receive that
10	statement in the midst of this process. So, you
11	know, we can sometimes only speculate as to
12	whether something will have a fiscal impact. In
13	that case, anyway, the GC will opine, but I
14	don't know, but if there is a fiscal impact,
15	then it would be improper.
16	Whereas, the OAG, it sort of says the
17	same thing, but it adds, however, if there does
18	turn out to be a fiscal impact, then I think the
19	possible driver of a fiscal impact would be the
20	part of the proposed Act that says the agency
21	shall maintain a database.
22	Then, a technical amendment can be

1	added that would make it subject to
2	appropriations, and that would cure that aspect
3	of a proper subject problem. And I'm just sort
4	of I guess I'm my question is and then,
5	we refer to that as a technical amendment that
6	can be made.
7	My question is, I assume you would
8	accept such a technical amendment to your
9	proposed Act, to allow it to be subject to
10	appropriations, if, indeed, the CFO if the
11	CFO opines that it has a fiscal impact. That's
12	my question for you or your counsel.
13	MS. TRUXELL: Hi. Are you able to hear
14	me?
15	CHAIR THOMPSON: Yeah. Hello.
16	Welcome.
17	MS. TRUXELL: Okay. Hi. Good morning.
18	My name is Hannah Truxell. I'm the Senior
19	Policy Counsel with the Humane League, and I am
20	here on behalf of the proponent.
21	I want to disclose, first, that I am
22	barred in Kentucky. I'm not barred in D.C. So

1	I wanted to ensure that you all would permit me
2	to be here on behalf of Cady and that you'd
3	authorize me to represent her in that capacity.
4	Is that okay?
5	CHAIR THOMPSON: Yes.
6	MS. TRUXELL: Okay.
7	CHAIR THOMPSON: And, yeah, thank you
8	for appearing. You are admitted pro hac for the
9	limited purpose of speaking to us today. Thanks
LO	for being here.
L1	MS. TRUXELL: Okay, excellent, thank
L2	you. Absolutely, Cady is fine with that, and we
L3	agree with the Attorney General's opinion that
L4	by adding that technical language, it sort of
L5	overcomes this hurdle, if you will, around
L6	fiscal impact. And Cady and the other
L7	proponents would be fine with that additional
L8	language added.
L9	CHAIR THOMPSON: All right, well yeah,
20	thank you so much for that. I mean, in my mind,
21	that addresses that aspect of the test.
22	Anything else you want to let us know about?

1	MS. TRUXELL: Not at this time. I
2	think I would just reiterate, based on, you
3	know, the Attorney General's opinion and the
4	case law, that the D.C. Court of Appeals has
5	really stressed that the initiative power is to
6	be construed liberally. And by adding that
7	technical language, it can hopefully allow this
8	initiative to move forward.
9	CHAIR THOMPSON: Yeah, thank you for
10	that thought, which I share. It's like a
11	candidate trying to be on the ballot. In
12	general, we favor ballot access for candidates
13	or initiatives. That's the sort of default
14	standard in my mind.
15	So with that, I think there was
16	somebody named Meghan who wanted to also speak,
17	and I think you did indicate in advance you
18	wanted to talk. So we'll recognize you as well.
19	If you could state your full name and address.
20	MS. ABREGO: Hello there. Can you guys
21	hear me okay?
22	CHAIR THOMPSON: Yes.

1	MS. ABREGO: Okay, perfect. My name's
2	Meghan Abrego, and my address is 55 Maddingly
3	Avenue, Indian Head, Maryland 20640. And good
4	morning and thank you all for having me testify
5	today.
6	I am here today with my therapy duck,
7	Olivia Gray, as you can probably see and hear in
8	the background. She is three years old, and
9	although she is not a D.C. resident, we do take
10	pride in living in Maryland.
11	We enjoy having the opportunity to
12	speak and meet with you today regarding her dear
13	duck friends that continue being force-fed and
14	treated poorly in awful living conditions
15	through the process of foie gras.
16	Before I begin, I'd like to acknowledge
17	that today's hearing is about determining
18	whether this proposed measure is a proper
19	subject for a ballot initiative under District
20	law.
21	I believe it clearly meets those
22	requirements. This measure does not amend or

1	conflict with the D.C. Home Rule charter. It
2	does not appropriate funds, and it does not
3	authorize any form of discrimination.
4	It simply seeks to prohibit the sale of
5	force-fed products in the District, an act that
6	falls well within the voters' legislative
7	authority to protect animals and ensure human
8	standards in commerce.
9	Olivia Gray considers herself an
10	advocate for these friends of hers, and
11	continues to make waves here in Washington,
12	D.C., one of which is becoming a known duck
13	friend directly to Mayor Bowser's office here in
14	the District.
15	Olivia Gray also has plans to meet with
16	Senator Kennedy to join his fight against the
17	campaign from Wildlife and Fisheries to kill the
18	spotted owl.
19	Though a predator towards her in the
20	animal kingdom world, Olivia Gray and I are
21	still speaking for the animals that deserve a
22	better chance at stability and survival

1	This goes hand in hand with all animals
2	in the kingdom. That being said, Olivia Gray
3	has also joined Pro Animal D.C.
4	Though it has just been a few short
5	months since we've joined, she is making quite
6	the impact by joining these wonderful people at
7	Pro Animal D.C., and we are happy to be a part
8	of it.
9	Please consider meeting our demands for
10	this pivotal moment. Thank you so much for
11	taking the time.
12	CHAIR THOMPSON: Well, thank you so
13	much for being here. Anything else from the
14	proposer?
15	Ms. Witt, I didn't mean to cut you off
16	earlier. I threw my question out and your
17	counsel handled it. Just want to make sure you
18	didn't have any final comments as the proposer?
19	MS. WITT: I think that's all we've
20	got. What do you guys think?
21	CHAIR THOMPSON: Well thank you, just
22	give us a sec. And thank you to everybody who

1	spoke. Thank you for all your written comments.
2	All right, so we'll have a
3	recommendation from the General Counsel at this
4	time.
5	MS. STROUD: Yes, so the General
6	Counsel's office has reviewed the measure, and
7	we appreciate the Chair's questions to the
8	proposer regarding the advisory opinion
9	submitted by the Office of the Attorney General,
LO	and the General Counsel to the Council.
L1	And, yes, both entities did indicate
L2	that it is not clear whether or not there would
L3	be a fiscal impact state, a fiscal impact in
L4	light of the fact that we do not have as part of
L5	the record before us, a fiscal impact statement.
L6	And that is because of the way that the
L7	initiative law reads. The fiscal impact
L8	statement is not issued until after a proper
L9	subject determination has been made.
20	And while the Office of the Attorney
21	General has indicated that you could read or add
22	that subject to appropriations language into the

1	legislative text, it is not clear to me that the
2	statute that the OAG relies upon applies outside
3	of the context of Council enacted legislation.
4	Such that it would also include initiates.
5	So I do not agree that we could read
6	that language into it or add that language,
7	because we're not supposed to be amending the
8	text until it's found to be a proper subject.
9	That said, I think that the fact there
10	is nothing in the record before us that
11	indicates that the measure would absolutely
12	appropriate funds, we should accept the measure
13	as a proper subject.
14	And based on the information we have,
15	that would be my recommendation, that the
16	measure be accepted as a proper subject, based
17	on the information we have before us.
18	We've said before that or the Board
19	has said that we can't reject initiative based
20	on a speculative impact. And we've also said
21	that we do not feel that we could have that

subject to appropriation language added as a

1	technical amendment.
2	But again, notwithstanding that, I
3	think that we, the Board, should, and I so
4	recommend that the Board accept it as a proper
5	subject.
6	CHAIR THOMPSON: All right.
7	MS. STROUD: And that would be my
8	recommendation, that the Board accept it as it
9	meets all proper subject criteria, including law
10	appropriating funds.
11	CHAIR THOMPSON: Okay, so thank you so
12	much. At this time, I'll make a motion
13	MEMBER GREENFIELD: I have a question.
14	This is Karyn.
15	CHAIR THOMPSON: Karyn, please go
16	ahead.
17	MEMBER GREENFIELD: Yes, a question for
18	counsel. In the event I understand what
19	you're saying we don't make those decisions
20	based on speculative nature.
21	But in the event it goes to the review
22	and there is a cost, what happens then to the

1	initiative?
2	MS. STROUD: So if we proceed
3	MEMBER GREENFIELD: If we proceed with
4	if we proceed and go ahead and say it has
5	subject matter, what happens when they do that
6	financial review and they say there will be a
7	cost impact?
8	MS. STROUD: Then I suspect it will be
9	challenged.
10	MEMBER GREENFIELD: Okay.
11	MS. STROUD: That would lead to the
12	determination of whether or not it should be or
13	should have been accepted as a proper subject.
14	And that really is just with respect to the
15	nature of the process. That's a byproduct of
16	the process as it exists, I believe.
17	CHAIR THOMPSON: Just one possibility
18	is there could be some severance. The sort of
19	core of the act which prohibits force-feeding.
20	MEMBER GREENFIELD: Uh-huh.
21	CHAIR THOMPSON: Clearly doesn't have
22	an impact. But

1	MS. STROUD: Yes, I would agree.
2	CHAIR THOMPSON: it would require a
3	database to be created to make (audio
4	interference), and if that's the culprit, is
5	that something that would be severable at that
6	time, or does the whole thing sort of sink or
7	swim based on?
8	MS. STROUD: I think that is a question
9	that the court would answer. It's not clear to
10	me that they could.
11	CHAIR THOMPSON: Well, we can only
12	speculate. I mean to me, at its core, the
13	proposed act doesn't require appropriations. It
14	doesn't require appropriations to prohibit
15	something.
16	MS. STROUD: Yes.
17	CHAIR THOMPSON: And I suppose anything
18	you prohibit would have the indirect consequence
19	of possible enforcement activity, so I don't
20	think that's a disqualifier.
21	But I do take well General Counsel's
22	point that from the OGC letter, that if every

1	proposed letter initiative could be cured with a
2	technical amendment that makes it subject to
3	appropriations, then I guess anything could be
4	made to (audio interference).
5	But that did worry me. I was sort of
6	focused on that.
7	MEMBER GREENFIELD: Yes, that was what
8	was worrying me. I kind of thought on when we
9	had this conversation before and the situation
10	may have been different circumstances on this,
11	about subject to appropriations.
12	But then I thought, well then, what's
13	the reason for the appropriations language if we
14	just make everything subject every time as a way
15	to get around it.
16	But my own concern is if it gets
17	through and it gets passed and then there are
18	funds that it needs, what happens? Meaning, if
19	it is not challenged, what happens, how does it
20	get enacted?
21	Or does the part that generates the
22	means and funds drop off and the rest because

1	I agree, the prohibition doesn't generate
2	appropriation of funds.
3	CHAIR THOMPSON: Well, I guess with
4	that for the reasons that General Counsel
5	stated, I make a motion at this time that we
6	approve the proposed act that would prohibit
7	force-feeding of birds as a proper subject for
8	an initiative.
9	MEMBER GREENFIELD: Okay, I'll second.
10	MS. STROUD: And I'll take a roll call
11	vote. With respect to the motion, Mr. Chair?
12	CHAIR THOMPSON: Chair votes aye.
13	MS. STROUD: Madam Greenfield, Member
14	Greenfield?
15	MEMBER GREENFIELD: Aye.
16	MS. STROUD: Okay and with that, the
17	ayes have it and the measure is accepted as a
18	proper subject, and a written order will soon
19	issue.
20	CHAIR THOMPSON: Okay, and do you want
21	to explain to everybody what then what
22	happens in the process?

1	MS. STROUD: So it's bound to be a
2	proper subject, so what will happen next is we
3	will undertake to prepare the formulations for
4	the measure.
5	And, yes, so we will issue an order.
6	We will undertake to prepare the formulation.
7	There will be a public meeting to adopt the
8	formulations, which are the Board's formulations
9	that the Board creates with respect to the
LO	language.
L1	And then that will be posted in the
L2	D.C. Register for a challenge period. And if
L3	there is no challenge or if any challenge is
L4	unsuccessful, then the Board will proceed to
L5	issue a petition.
L6	And then circulators will have 180 days
L7	to circulate the petition. And if it is found,
L8	if such submitted petition is found to be
L9	legally sufficient, then it will be placed on
20	the ballot.
21	CHAIR THOMPSON: Okay. All right, so
22	that means that Ms. Witt and others, we'll hear

1	from you again I'm sure, soon enough on the
2	proposed language for the ballot.
3	But that concludes our business today
4	on this particular matter.
5	MS. STROUD: Yes.
6	CHAIR THOMPSON: So thank you again,
7	everyone, for being here. You're welcome to
8	stick around and listen to proposed rulemaking
9	and other exciting topics.
10	Yes, go ahead, Ms. Witt.
11	MS. WITT: Yay, thank you so much.
12	We're so excited. Thank you so, so much.
13	Awesome, that's all I wanted to say.
14	Thank you all so much for your time.
15	We appreciate you. We're so excited to move
16	forward, you won't regret it.
17	That's all I wanted to say, thank you.
18	CHAIR THOMPSON: Thank you.
19	MS. STROUD: Okay, the next matter on
20	my agenda is an enforcement proceeding in the
21	matter of Antonio Watkins, and I'll have our
22	staff attorney, Ms. Christine Pembroke, come

1	forth to discuss the matter.
2	MS. PEMBROKE: Good morning. This is,
3	as General Counsel said, an enforcement matter.
4	It came to our attention in connection with a
5	voter participation project report issued by the
6	Election Registration Information Center, or
7	ERIC.
8	And as a result of that report, we've
9	found evidence of ballots that were cast in the
10	same voter's name in the D.C. 2024 general
11	election and in the 2024 general election in
12	Georgia.
13	Based on the ERIC report findings, the
14	Board staff checked the ballot return envelope
15	for the ballot that had been cast by mail in
16	D.C., and saw that the signature on the envelope
17	was reasonably decipherable as a name that was
18	different from the printed name shown just below
19	the signature line for the voter to whom the
20	ballot was issued.
21	In response to this information, the
22	Office of General Counsel launched an

investigation into the 2024 D.C. general election ballot that was cast by someone other than the voter to whom it was issued.

The Office of General Counsel was able to ascertain that the signature on the ballot return envelope was for Antonio Watkins, and sent him a notice of a pre-hearing conference in the matter.

Mr. Watkins responded to the Office of General Counsel's efforts to reach him, and he cooperated fully in the investigation.

He appeared at a September 9th, 2025, pre-hearing conference, and explained that the individual to whom the ballot was issued had resided in his apartment for a time prior to the 2024 general election, when Mr. Watkins was assisting that individual with getting back on his feet.

OGC's investigation confirmed that the voter whose D.C. 2024 general election ballot was cast by Mr. Watkins had registered to vote in D.C. in 2018, and had identified as his voter

2.2

1	registration address the same address that was
2	being used by Mr. Watkins.
3	That individual had not cancelled their
4	D.C. voter registration when they voted in the
5	2024 general election in Georgia.
6	Following discussions at the pre-
7	hearing conference, Mr. Watkins was sent a
8	stipulated agreement in the matter, and he later
9	executed that agreement.
10	By that stipulation, Mr. Watkins
11	acknowledged that he had voted in the D.C. 2024
12	general election with a mail ballot that was
13	issued to another voter.
14	And that, in addition, he also had
15	voted his own D.C. 2024 general election mail
16	ballot, and that the ballot return envelope that
17	he had signed with respect to each ballot
18	instructed that the only person to whom only
19	the person to whom the ballot was issued should
20	vote the ballot and provided for the voter to
21	attest that they would not vote more than once.
22	Mr. Watkins agreed in the stipulation

1	that he, without wrongful intent, voted in
2	addition to his own ballot, a D.C. 2024 general
3	election ballot that was issued to another
4	voter.
5	He admitted that he had failed to
6	exercise care and caution in completing and
7	returning the other voter's ballot to the Board.
8	We have provided the Board previously
9	with the stipulated agreement. I would ask the
LO	Board at this time to accept the stipulation
L1	into the record.
L2	CHAIR THOMPSON: Yes, so accepted.
L3	Thank you.
L4	MS. PEMBROKE: Mr. Watkins did tell me
L5	yesterday he was planning to be here. I don't
L6	know if he is. I haven't seen his name on the
L7	list so far, but there are a lot of
L8	participants.
L9	He either uses Watkins or he might be
20	under the name Mr. Be, spelled B-E.
21	CHAIR THOMPSON: Yes, Mr. Watkins, if
22	vou're here, just raise vour Zoom hand.

1	(Pause.)
2	CHAIR THOMPSON: Apparently he's
3	logging on as we speak. Mr. Watkins have
4	counsel?
5	MS. PEMBROKE: No, he does not.
6	CHAIR THOMPSON: Okay. But he's agreed
7	to the stipulation?
8	MS. PEMBROKE: Yes, he has. And if you
9	recall, we continued this matter from the last
10	Board hearing because he couldn't attend. So
11	hopefully he can log in.
12	He does have all the information.
13	CHAIR THOMPSON: Apologies, everyone,
14	while we wait. We'll just give it another
15	minute. We can I guess.
16	We could also table this and come back
17	to it.
18	MS. PEMBROKE: We have extended it once
19	for him already.
20	CHAIR THOMPSON: No, I mean today.
21	Like, just for 10 minutes if he needs some time.
22	MS. PEMBROKE: I would just say also,

1	Mr. Chair, for the record, that our notices to
2	all participants in enforcement matters are
3	warned in writing in the notice that if they do
4	not appear at either a pre-hearing or the Board
5	hearing, the Board is authorized to proceed in
6	their absence.
7	CHAIR THOMPSON: Okay.
8	CHAIR THOMPSON: We heard from Mr.
9	Watkins, we're just going to table this for 20
10	minutes or so. He's going to dial in during this
11	meeting. So we'll just temporarily table this.
12	MS. STROUD: If we could just proceed
13	with the rulemaking and then come back to
14	CHAIR THOMPSON: Yes.
15	MS. STROUD: right.
16	CHAIR THOMPSON: So we'll go ahead and
17	proceed with the proposed rulemaking, and then
18	come back to this.
19	MS. STROUD: Yes, so the next item on my
20	agenda is a rulemaking from the Office of
21	Campaign Finance, an emergency and proposed
22	rulemaking. And I will defer to the director of

1	the Office of Campaign Finance with respect to
2	this rulemaking.
3	MS. COLLIER-MONTGOMERY: Yes, and I
4	would ask Mr. SanFord to provide the information
5	for the Office of Campaign Finance.
6	MR. SANFORD: Thank you. Good morning,
7	Mr. Chairman and distinguished Board Member
8	Greenfield.
9	The proposed regulations will amend
10	chapters 30, 33, 37, 42, and 43 of Title III of
11	the District of Columbia Municipal Regulations.
12	Specifically, sub-section 3000.30
13	requires statements of organizations or
14	political committees, political action
15	committees, and independent expenditure
16	committees to include a primary email address.
17	Sub-section 3001.2 provides an option
18	of an in-person or online training for
19	candidates and treasurers of committees.
20	Sub-section 3001.6 requires candidates
21	and treasurers of committees to sign an ELF or
22	affirmation indicating their commitment to

1	comply with D.C. campaign finance laws.
2	Sub-section 3002.2 requires candidates,
3	with the exception of Advisory Neighborhood
4	Commissioner candidate, to indicate whether they
5	are a \$500 exemption candidate, principal
6	campaign committee candidate, or a Free
7	Elections Program candidate at the time of
8	registration, and provide a primary email
9	address.
10	Sub-section 3002.7 requires Advisory
11	Neighborhood Commissioner candidates to provide
12	a principal email address to accept for receipt
13	of electronic notices.
14	Sub-section 3015.6 requires candidates
15	to disburse surplus funds within 6 months of
16	election, defeat, or withdrawal.
17	Sub-section 3305.8 provides that
18	director of office of the Office of Campaign
19	Finance may provide an expedited response to a
20	request where the advice in writing to the
21	requestor within 15 days.
22	Sub-section 3709.4, 3709.8, and 3709.10

1	provide that respondent may be served by both
2	regular and electronic mail.
3	Sub-section 3711.2(s) provides that the
4	maximum fine that may be imposed against
5	Advisory Neighborhood Commission candidates who
6	fail to timely file summary financial statement
7	is \$150.
8	Sub-section 3711.1(1) specifies the
9	period of 90 days after the expiration of the
10	period provided to pay a fine as the timeframe
11	in which the Office of Campaign Finance may
12	submit petitions for enforcement to the Board of
13	Elections.
14	Sub-section 4201.12 allows the director
15	of the Office of Campaign Finance to suspend the
16	Free Election Program registration of candidates
17	until all outstanding fines are paid in full.
18	Sub-section 4202.5 provides an option
19	for candidates and treasurers to complete
20	mandatory training in person or online or online
21	only during the period of a public health
22	emergency in the District of Columbia.

1	Sub-section 4207.12 provides that
2	distribution of Free Election Program funds will
3	not begin prior to July 31st of the calendar
4	year preceding the primary election.
5	Sub-section 4211.9 allows candidates to
6	collect contributions that will not be matched
7	by Free Elections funds for 60 days after the
8	election for the purpose of retiring debt.
9	And finally, sub-section 4308 requires
10	the audit process to certify Free Election
11	Program candidates to commence within 90 days of
12	the certification of the general election by the
13	Board of Election, and describes the procedure
14	that should be followed.
15	And those are summaries of the content
16	of the proposed emergency regulation.
17	CHAIR THOMPSON: All right, well thank
18	you, I appreciate that. I want you to know I've
19	read it carefully.
20	And for people listening out there, I
21	think just to give you some context, we have
22	campaign finance laws here in D.C., but these

1	are the regulations that are adopted for our
2	Office of Campaign Finance to implement those
3	laws.
4	And in practice in the field, every so
5	often, it becomes clear that there needs to be
6	some technical clarifications and changes made.
7	So this sounds pretty technical, but
8	it's really important detail to inform
9	candidates and members of the public what are
10	the rules of campaign finance.
11	So this requires a lot of attention,
12	and it reflects a lot of experience from the
13	OCF, and once again, I just want to express my
14	appreciation to the OCF and all of its staff who
15	are working so hard on detail like this.
16	MS. STROUD: Okay, so with that, I just
17	want to explain that this is an emergency and
18	proposed rulemaking.
19	And as a result, once we adopt these
20	regulations and submit them to the D.C.
21	Register, they will remain in effect for 120
22	days from the adoption unless they are

1	superseded by a publication of final rulemaking
2	in the D.C. Register.
3	So they will remain in effect until
4	Thursday, March 5th, 2026.
5	And we will, at the Board's pleasure, I
6	recommend that we submit this rulemaking to the
7	D.C. Register for publication.
8	And they should be published in the
9	Friday, November 14th version of the or
LO	edition of the D.C. Register. And so
L1	CHAIR THOMPSON: The Chair so moves
L2	that we publish this proposed rulemaking.
L3	MS. STROUD: Okay, and second?
L4	MEMBER GREENFIELD: I second.
L5	MS. STROUD: And I'll take a roll call
L6	vote. With respect to the motion, Mr. Chair?
L7	CHAIR THOMPSON: Aye.
L8	MS. STROUD: Madam Greenfield?
L9	MEMBER GREENFIELD: Aye.
20	MS. STROUD: And with that, the
21	emergency proposed rulemaking submitted by the
22	Office of Campaign Finance will be submitted to

1	the D.C. Register for publication.
2	And I see that Mr. Watkins has logged
3	on, and so I will ask him to state his name and
4	address for the record.
5	MR. WATKINS: Antonio Watkins, 201 I
6	Street SW, Apartment 731, Washington, D.C.
7	20024.
8	MS. STROUD: And for your benefit, Mr.
9	Watkins, I'll have the staff attorney just
LO	summarize.
L1	She had previously read into the record
L2	the information regarding this matter, but I'll
L3	have her just do a brief summary for your
L4	benefit.
L5	Although you are aware, having signed
L6	the stipulation agreement the stipulated
L7	agreement between my office and yourself, but.
L8	MS. PEMBROKE: Yes. So, Mr. Watkins, I
L9	just previously explained to the Board that we
20	became aware that a ballot was cast by a D.C.
21	voter in the 2024 general election in both D.C.
22	and in Georgia as a result of a report issued by

1	ERIC. And that we were able to ascertain that
2	the cause of that flag of double voting was
3	because you had signed a ballot that had been
4	issued to that other voter.
5	And that we were able to contact you
6	and you cooperated with our investigation and
7	entered into a stipulation acknowledging that
8	you, without wrongful intent, voted both that
9	other individual's ballot and your own ballot in
10	the 2024 general election. And I had asked the
11	Board to accept the stipulated agreement into
12	the record, and they have done so.
13	MR. WATKINS: Thank you.
14	CHAIR THOMPSON: Yes, Mr. Watkins, do
15	you accept the stipulation? I see you signed
16	it, correct?
17	MR. WATKINS: Yes.
18	CHAIR THOMPSON: Okay, is there
19	anything else you want to add?
20	MR. WATKINS: No, not at this moment.
21	CHAIR THOMPSON: Okay.
22	MS. PEMBROKE: I guess at this point,

1	then, if the Board wishes to hear the
2	recommendation of General Counsel in the matter?
3	CHAIR THOMPSON: Yes, please, yes.
4	MS. STROUD: I recommend that the Board
5	accept the stipulated agreement entered into by
6	the Office of General Counsel and Mr. Watkins
7	with respect to the fine that was stipulated to,
8	and which indicates that he would have to pay
9	MS. PEMBROKE: 150.
10	MS. STROUD: the amount.
11	MS. PEMBROKE: I believe the amount was
12	\$150 in this case.
13	MS. STROUD: Yes. An order will issue
14	that reflects the stipulated agreement, and I
15	believe it was \$150.
16	And so I move that I recommend that
17	the Board accept a motion that the stipulated
18	agreement be adopted, and both parties adhere to
19	the terms indicated.
20	CHAIR THOMPSON: Yes, the Chair so
21	moves, yes.
22	MS. STROUD: Madam Greenfield?

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1	MEMBER GREENFIELD: Yes.
2	MS. STROUD: Okay, and I'll take a roll
3	call vote. Mr. Chair?
4	CHAIR THOMPSON: (No audible response.)
5	MS. STROUD: Madam Greenfield?
6	MEMBER GREENFIELD: Aye.
7	MS. STROUD: And with that, the ayes
8	have it, and the Board accepts and adopts the
9	stipulated agreement entered into by the Office
10	of the General Counsel and Mr. Watkins with
11	respect to the fine imposed. And an order will
12	issue shortly with respect to this matter.
13	And the next item on my agenda is the
14	litigation status. The first matter is Stacia
15	Hall versus the Board. That's in the U.S. Court
16	of Appeals for the D.C. Circuit.
17	This is an appeal from the U.S.
18	District Court's denial of a challenge to
19	legislation allowing non-citizens to vote in
20	local elections on the basis of standing.
21	On September 26th, a renewed motion to
22	dismiss the complaint was filed, following a

1	grant of a subsequent consent motion for
2	additional time.
3	Plaintiff's response deadline was
4	extended to November 21st, 2025, and the
5	defendant has until December 19th, 2025, to
6	reply.
7	The next matter is Charles Wilson
8	versus Muriel Bowser. That's in the D.C.
9	Superior Court.
LO	It is a remand from the D.C. Court of
L1	Appeals of a challenge to both the Board's
L2	finding that Initiative Measure Number 83 met
L3	proper subject requirements and its formulation
L4	of the measure.
L5	On September 16th, the Board filed an
L6	answer to the complaint. The intervener
L7	subsequently also filed an answer.
L8	On September 23rd, the Board filed a
L9	motion for judgment on the pleadings, and a
20	motion to take judicial notice of the agency
21	record.
22	At a status hearing on September 26th,

1	the Board set the court set October 13th as
2	the deadline for plaintiffs to file a motion for
3	discovery, granted defendant until October 29th
4	to respond.
5	Deferred action on the Board's motion
6	for judgment on the pleadings, and set a status
7	hearing for March 13th, 2026.
8	On October 17th, the plaintiffs
9	untimely filed a motion for a 60-day discovery
10	period. The Board and interveners filed
11	oppositions to that motion.
12	And on October 22nd, the interveners
13	filed a motion for summary judgment. On October
14	29th, the court took judicial notice of the
15	agency record.
16	The next matter is Jason Long versus
17	the Board. That's in D.C. Superior Court. This
18	case was brought back from the U.S. District
19	Court to the D.C. Superior Court.
20	It is a case that plaintiff Long
21	resubmitted in the D.C. Superior Court after it
22	was previously dismissed without prejudice.

1	Mr. Long seeks \$10,000 in damages for
2	an overdraft fee caused by a stop payment on a
3	\$500 check issued for his service as an election
4	worker.
5	There has been no docketed activity in
6	this matter since the court ordered that the
7	case be remanded to the Superior Court on
8	February 3rd.
9	The next matter is Sobin versus the
10	Board. That's in the U.S. District Court for
11	D.C.
12	This matter concerns a complaint in
13	which the plaintiff alleges that the Board's
14	petition circulation process requiring
15	candidates to gather signatures violates the
16	Americans with Disabilities Act, and that an
17	Advisory Neighborhood Commission election held
18	in his single-member district was illegal.
19	On June 11th, the OAG filed a motion to
20	dismiss. On June 16th, the court directed the
21	plaintiff to respond by June 30th.
22	On June 23rd, the plaintiff filed an

1	opposition to the motion to dismiss, and on June
2	30th, the defendants replied to the opposition.
3	There has been no action yet by the
4	court on the motion to dismiss.
5	The final matter is Lee versus the
6	Board of Elections. That's in the D.C. Superior
7	Court.
8	On November 3rd, a challenge was filed
9	against the Board's formulations with respect to
LO	Referendum 9, the referendum on the Tipped
L1	Minimum Wage Timeline Amendment Act of 2025.
L2	The complaint essentially alleges that
L3	the Board's processing of the measure was
L4	invalid for reasons of notice, that the
L5	formulations are improper, and that the measure
L6	does not present a proper subject for
L7	referendum.
L8	And that concludes the litigation
L9	status and my report in its entirety.
20	CHAIR THOMPSON: All right, thank you
21	so much. All right, moving on to our campaign
22	finance report from Director Collier-Montgomery.

1	MS. COLLIER-MONTGOMERY: Yes, good
2	afternoon. For the record, the full report of
3	the agency will be posted at our website this
4	afternoon.
5	And our website address is
6	www.ocf.dc.gov. I just will, at this time,
7	point out a few matters of interest for the
8	members of the public.
9	First, in our Fair Elections Program
10	Division for the 2026 election cycle, as of this
11	date, there are six participating candidates who
12	have been certified in the program and eligible
13	to receive public funds for their campaign
14	operations.
15	During the month of October 2025, the
16	OCF certified five participating candidates in
17	the FEP for the 2026 election cycle and
18	authorized disbursements from the elections fund
19	as follows.
20	First, Brian Footer for D.C. Principal
21	Campaign Committee, matching payment in the
22	amount of \$26,875 was authorized for

1	disbursement on October the 21st, 2025.
2	Two, Frumin Ward 3, 2026 Principal
3	Campaign Committee. Matthew Frumin was
4	certified on October the 21st, 2025, as a
5	participating candidate in the Fair Elections
6	Program for the Office of Ward 3 Member of the
7	Council in the June 16th, 2026 primary election.
8	Matching payment in the amount of
9	\$82,075 was authorized for disbursement also on
10	October the 21st.
11	Three, Brian for D.C. 2026 Principal
12	Campaign Committee. Brian L. Schwalb was
13	certified on October the 21st, 2025, as a
14	participating candidate in the Fair Elections
15	Program for the Office of Attorney General in
16	the June 16th, 2026 primary election.
17	The first half base amount in the
18	payment of \$20,000 and matching payment in the
19	amount of \$495,130.25 were authorized for
20	disbursement on October the 21st, 2025.
21	And I would just indicate, for the
22	information of the public, that the base amount

1	was authorized for the candidate because the
2	race for the Office of Attorney General is
3	contested.
4	Number four, Brian for D.C. 2026
5	Principal Campaign Committee. Matching payment
6	in the amount of four I'm sorry, of \$6,000
7	was authorized for disbursement on October the
8	31st, 2025.
9	Aparna for D.C. Principal Campaign
10	Committee. Aparna Raj was certified on October
11	the 31st, 2025, as a participating candidate in
12	the Fair Elections Program for the Office of
13	Ward 1 Member of the Council, in the June 16th,
14	2026 primary election.
15	The first half base amount in the
16	amount of \$20,000 and matching payment in the
17	amount of \$145,375 were authorized for
18	disbursement on October 31st.
19	Again, because the race in Ward 1 is
20	contested, the candidate was authorized the
21	first half of the matching, of the base amount
22	payments.

1	Team Oye Principal Campaign Committee.
2	Adeoye Ibrahim Yakubu-Owolewa was certified on
3	October the 31st as a participating candidate in
4	the Fair Elections Program for the Office of At-
5	Large Member of the Council. Again, in the June
6	16th, 2026 primary election.
7	The first half base amount in the
8	payment of \$20,000 and matching payment in the
9	amount of \$111,115 were authorized for
10	disbursement on October the 31st.
11	Again, this is a contested election, so
12	the candidate was authorized the first half
13	payment of the base amount.
14	Terry Lynch for D.C. Principal Campaign
15	Committee. Terrence Lynch was certified on
16	October the 31st as a participating candidate in
17	the Fair Elections Program for the Office of
18	Ward 1 Member of the Council.
19	Again, in the June 16th, 2026 primary
20	election.
21	The first half base amount payment in
22	the amount of \$20,000 and a matching payment in

1	the amount of \$28,115 were authorized also for
2	disbursement to the candidate on October the
3	31st.
4	With respect to desk reviews that were
5	conducted in the Fair Elections Division, the
6	Division conducted 42 desk reviews of reports
7	received and expenditures that have been filed,
8	and issued 14 requests for additional
9	information based on the review of those
LO	reports.
L1	With the ongoing federal Fair Elections
L2	Program Post-Election Full Field Audits, there
L3	were no preliminary audit standing reports and
L4	final audit reports, which were issued during
L5	the month of October 2025 for the 2020, 2022,
L6	and 2024 election cycles.
L7	The status of the audits for those
L8	election cycles is reported in the OCF report,
L9	which will, again, be posted today at our
20	website.
21	With the ongoing 2025 post-election
22	audits for the special election, which was

1	conducted during 2025, the Fair Elections
2	Program Division issued post-election special
3	cycle audit letters during the month of October
4	to the three candidates who are certified to
5	participate in the Fair Elections Program during
6	the special election.
7	Namely, Mike for Ward 8, the audit
8	letter was sent on October the 8th. Sheila Bunn
9	for Ward 8 2025, the audit letter was sent on
10	October the 8th. And friends of Salim Adofo
11	2025, the audit letter was sent on October the
12	8th.
13	All final audit reports which are
14	issued by the Division are available at the OCF
15	website for review by the public.
16	Excuse me. In our Public Information
17	and Records Management Division, I report that
18	there were due dates for the filing of reports
19	of receipts and expenditures by the constituent
20	service and Senator representative Statehood
21	Fund Program, excuse me, on October the 1st,

2025.

22

1	And the FEP committees, the political
2	action committees, and the independent
3	expenditure committees, on October the 10th,
4	2025.
5	Imagines of the financial reports that
6	are filed with the agency are available at the
7	website for review by the public.
8	Excuse me. Our new candidates'
9	committees for the 2026 election cycle. In the
LO	traditional program, there were three new
L1	candidate registrations during the month of
L2	October 2025.
L3	The first one was Michael Murphy for
L4	Ward 6 Member of the Council. He registered on
L5	October the 22nd.
L6	Sylvia Randolph for Member of the State
L7	Board of Education for Ward 6 registered on
L8	October the 6th.
L9	Brian Ready registered on October the
20	8th for the Office of U.S. Representative.
21	In our Fair Elections Program, there
22	were four new candidate registrations during the

1	month of October.
2	The first was for Ward 1 council
3	member. The candidates who registered were
4	Rashida Brown on October the 14th, and Jakeline
5	Reyes Yanes on October the 14th.
6	For Ward 5 member of the council,
7	Jeffrey Kihien-Palza registered on October the
8	20th.
9	For Council At-Large Member Candace
10	Tiana Nelson, registered on October the 27th.
11	There were no new committee
12	registrations during the month of October. And
13	there were also referrals to the Office of the
14	General Counsel for failure to timely file the
15	October the 1st report of receipts and
16	expenditures.
17	And the names of the committees are
18	listed in our report. There were also
19	candidates and treasurers who completed our OCF
20	entrance conference during the month of October.
21	And they were Matthew Frumin, Frumin
22	2026 candidate; Heather Lee Turekian, Frumin

1	2026 treasurer; and Adeoye Ibrahim Yakubu-
2	Owolewa, Team Oye candidate.
3	In our Reports Analysis and Audit
4	Division, which is our traditional campaign
5	finance program during the month of October, the
6	Audit Branch conducted 459 desk reviews of
7	reports of receipts and expenditures which have
8	been filed, as well as for the summary financial
9	statements, which have been filed by candidates
10	for the Office of Advisory Neighborhood
11	Commission member.
12	They also issued 14 requests for
13	additional information, and conducted one
14	candidate consultation.
15	I would also note that the Audit Branch
16	issued one compliance final audit, and that was
17	issued on October the 27th, and that was in the
18	matter of Re-elect Eboni-Rose, Ward.
19	That was as a full field audit, which
20	was conducted of the candidate, who was a
21	candidate in a traditional campaign finance
22	program during the 2024 election cycle.

1	There are also five ongoing audits in
2	the traditional program. The first is in the
3	Fair Elections Program. This is a post-2024
4	election audit of the Committee to Elect Eboni-
5	Rose Thompson. In the traditional program for
6	the post-2025 election audits, the audit is of
7	the campaign operation of Trayon White 2025.
8	In the traditional program post-2024
9	election audit, the audits of the campaign
10	operations include the Re-elect Trayon White
11	2024 Principal Campaign Committee, the Jacque
12	for D.C. 2024 Principal Campaign Committee, and
13	the T. Michelle Colson Principal Campaign
14	Committee for the State Board of Education from
15	Ward 4.
16	The status of all of those audits is
17	included in the report of the Office of Campaign
18	Finance, again, which will be posted at our
19	website.
20	I would now ask Mr. SanFord, who is the
21	General Counsel for the agency, to provide the
22	report for the legal division.

1	MR. SANFORD: Thank you, Madam Director,
2	and good afternoon. October 2025, the Office of
3	the General Counsel received two referrals,
4	completed eight informal hearings, and issued
5	eight orders in which no fines were imposed.
6	During the month of October, the Office
7	of Campaign Finance maintained one open
8	investigation, that investigation was OCF
9	FI2025-001.
10	Complainant was Sean Metcalf, managing
11	director of the Universal Media, Limited. It
12	was docketed, the complaint was docketed on
13	August 5th, 2025.
14	The respondents, Tracey Lucas and the
15	Tracey Lucas for Mayor of D.C. Principal
16	Campaign Committee.
17	The allegation was that the committee
18	had filed false campaign reports.
19	The order in this matter was issued on
20	October 31st, and that order is available at the
21	Office of Campaign Finance website.
22	In the month of November 2025, there

1	were no requests for interpretive opinions. No
2	show cause proceedings were conducted.
3	The entire report of the General
4	Counsel will be published at the Office of
5	Campaign Finance website by close of business on
6	today's date under the reports and data section.
7	And that report will be posted on
8	today's date, the 5th of November, 2025, Guy
9	Fawkes Day.
10	CHAIR THOMPSON: Guy Fawkes Day, nice.
11	All right, well thank you so much. Does that
12	MS. COLLIER-MONTGOMERY: Yes, that
13	concludes our report, thank you.
14	CHAIR THOMPSON: All right, that
15	concludes OCF's report, and so now at the end
16	here, we've got some time for public comment.
17	It's running kind of late. Earlier, we
18	did impose a three-minute limit, so I'm going to
19	time as well anyone who wants to give us their
20	comment. And everybody is welcome to comment.
21	I'll just state at the outset that we
22	do have some pending litigation including, most

1	recently, this case Lee v. the BOE.
2	So I don't think it's appropriate, at
3	least from counsel in that case, to ask
4	questions about it. And I don't think we're
5	going to comment on pending litigation.
6	With that said, we especially like to
7	hear from our D.C. residents about things that
8	are of concern to them.
9	So for you D.C. residents out there,
10	just raise your Zoom hand and we'll hear from
11	you. And you could start by telling us your
12	name and your address.
13	MS. BRIZILL: Mr. Chairman?
14	CHAIR THOMPSON: We had one hand, and
15	Ms. Girard at 1327. If you could state your
16	name and address for the record, please?
17	MS. BRIZILL: This is Dorothy Brizill of
18	D.C. Watch, 1327 Girard Street Northwest.
19	I would like to ask a couple of
20	questions and get a couple of points of
21	clarification.
22	In your remarks regarding the

initiative measure, Mr. Chairman, you indicated
that a technical amendment could be made to
allow the initiative to be approved.
Namely, addressing the issue of whether
or not it was a proper subject because of its
draw down on D.C. funds.
Is it your recommendation that the
Board of Elections is going to move to approve
the initiative, even though both the Office of
the Attorney General and the General Counsel for
the Council has raised the issue of the
initiative measure appropriating funds as a
result?
The second matter I would like to raise
is I'd like to get a clarification of where did
all these proposed new rules come from?
It would amend chapter 30, chapter 33,
chapter 37, chapter 42, and 43. In the notice
for today's hearing, there is a reference to at
least three separate bills or acts that were
adopted by the Council.
Am I to understand that these proposed

1	rules draw upon the Campaign Finance Reform and
2	Conflict of Interest Public Disclosure Amendment
3	Act of 2011?
4	The BEGA Establishment and
5	Comprehensive Ethics Reform Amendment Act of
6	2011 and the COVID-19 Response Supplemental
7	Emergency Amendment Act of 2020.
8	And finally, I would like Ms. Girard to
9	clarify. What is the distinction between an
LO	emergency measure, emergency rulemaking, and a
L1	standard rulemaking that is done and approved by
L2	the Board?
L3	I'd appreciate your detailed response
L4	to those concerns.
L5	CHAIR THOMPSON: All right, thanks so
L6	much for your comment. With respect to the
L7	proposed initiative on the Force-Feeding of
L8	Birds Act, I just ruled that it is a proper
L9	subject matter and I think the record speaks for
20	itself in that regard.
21	With regard to the OCF, I don't know if
22	anyone would like to comment on that, I mean,

1	where do proposed regulations come from, and
2	these in particular? If you'd like to comment,
3	that would be fine.
4	MR. SANFORD: As I'm sure Ms. Brizill
5	is aware, these are existing regulations, and
6	from time to time, we have found a need to
7	update the regulations or to revise and amend
8	them based upon conditions that exist currently
9	that did not exist when the regulations were
10	initially implemented. And that is the
11	justification.
12	And this is not the first time the
13	Office of Campaign Finance has amended
14	regulations in those chapters.
15	So I would hope that Ms. Brizill would
16	be aware of that. I'm sure she is, she has been
17	engaged in this process for many years.
18	So it should not be surprising that the
19	Office of Campaign Finance has, on its own
20	initiative, decided to amend and update a
21	regulation.
22	CHAIR THOMPSON: All right, thank you.

1	MS. STROUD: And with the respect to
2	the proposed rulemaking versus an emergency
3	proposed rulemaking, that distinction can be
4	found, or derives, from the Administrative
5	Procedure Act, which is found in chapter 5 of
6	the Code, section 2-505, outlines what the
7	differences are between the various types of
8	rulemaking.
9	For proposed rulemaking, you put it in
10	the D.C. Register for a notice and comment
11	period of 30 days. And then comments are
12	received.
13	But with an emergency proposed
14	rulemaking, you are saying that such an
15	emergency exists which requires that this
16	rulemaking take effect immediately, and they
17	become effective for 120 days after adoption.
18	So that is the distinction and that's
19	found in the statute between an emergency
20	rulemaking and a proposed rulemaking.
21	CHAIR THOMPSON: Okay, I see Nikolas
22	Schiller has his hand raised. If you could tell

1	us your name and address for the record, and
2	then please give us your comment.
3	MR. SCHILLER: Nikolas Schiller, 2448
4	Massachusetts Avenue NW, Washington, D.C. 20008.
5	My question is concerning the subject
6	matter determination. I believe there was a
7	mention that, in the AG's opinion, that a
8	subject to appropriations clause, or the
9	applicability clause is a technical conforming
10	change.
11	And that it can be done during the
12	formulation hearing. And I heard some pushback
13	from Ms. Stroud concerning that that is a
14	substantial change.
15	And, I mean, I'm asking this because
16	for Initiative 83, that legislation, or that
17	ballot initiative, was withdrawn and resubmitted
18	over the same exact grounds. Whereas the it
19	was seen that it was going to cost money to do
20	the ballots.
21	And there is that part of the question
22	is like is it simply a technical change, or

because I mean all, nearly all laws cost some money to implement.

And the question is, with the fiscal impact statement, it's like does the law itself request the appropriations of funds, or is it sort of an after-the-fact, like, it's going to cost money to implement this law.

I'll give an example. For Initiative 71, the first draft of that ballot initiative was rejected because we required youth that were found to be in possession of cannabis to take a drug treatment class.

And the AG at the time, Irv Nathan, said hey, you can't have this because it's going to -- someone has to spend money to do that class. That money has to be appropriated somewhere.

So we withdrew it and resubmitted that without that section. And then they came back and said well actually, this is still not proper subject matter because the government takes money for the arrests.

2.2

1	And it was ultimately seen that, well,
2	there's also a savings side that, if they're not
3	having to put people through the system, then
4	the initiative actually can save money.
5	While at the same time, police officers
6	had to be trained on how to not arrest people
7	for cannabis.
8	So it's sort of sometimes a push and a
9	pull with respect to the money that it costs to
10	implement a law versus a ballot initiative
11	saying we demand that this law spend money.
12	And if it's always just a technical
13	conforming component at the end of a ballot
14	initiative, the applicability clause, then do
15	all ballot initiatives need to have
16	applicability clauses going forward?
17	Or is it only, like, well if it's found
18	to be requiring of funds, then we're going to
19	add it as a conforming amendment?
20	Thank you for your time.
21	CHAIR THOMPSON: I don't know if we can
22	opine on that. Seems like that's a question

1	maybe for the OAG to clarify their opinion. But
2	it's more of a hypothetical.
3	MS. STROUD: Right, I mean, and I think
4	that what we've said, and we have said before
5	today, is that we cannot amend the language.
6	The language that they're relying on,
7	or that the OAG relied upon, is language that we
8	don't necessarily think applies in this context.
9	And so it's also our position that
LO	unless a measure is found to be a proper
L1	subject, we cannot amend it. And then the
L2	language.
L3	So there were are. And I think the
L4	Board issued and will issue an order they ruled
L5	with respect to this current measure, and a
L6	written order will issue.
L7	So I'm not sure if I?
L8	MR. SCHILLER: I feel like you made an
L9	exception for this ballot initiative, then.
20	Because you that if the fiscal impact
21	statement says that it's going to require money,
22	then a technical conforming amendment is going

1	to have to be added in the formalization
2	process?
3	CHAIR THOMPSON: No, I don't think
4	that's a fair characterization, but let's leave
5	it at that.
6	MR. SCHILLER: Okay, thank you.
7	CHAIR THOMPSON: And not seeing any new
8	hands raised, I, at this time, I think we've had
9	a good, productive meeting.
10	Thank you everybody for attending.
11	We're lucky to have some beautiful weather
12	today, and maybe just a few more days before it
13	turns to winter. So try to enjoy it.
14	And with that, I would move that we
15	adjourn.
16	MEMBER GREENFIELD: I second.
17	CHAIR THOMPSON: All in favor?
18	(Chorus of aye.)
19	CHAIR THOMPSON: Thank you.
20	(Whereupon, the above-entitled matter
21	went off the record at 12:35 p.m.)
22	

Τ.	
2	This is to certify that the foregoing transcript
3	was duly recorded and accurately transcribed
4	under my direction; further, that said
5	transcript is a true and accurate record of the
6	proceedings; and that I am neither counsel for,
7	related to, nor employed by any of the parties
8	to this action in which this matter was taken;
9	and further that I am not a relative nor an
10	employee of any of the parties nor counsel
11	employed by the parties, and I am not
12	financially or otherwise interested in the
13	outcome of the action.
14	
15	
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17	
18	Michael Morris
19	
20	Michael Morris
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\$	14 99:8 103:12	2022 5:18 6:11 7:16 26:14 99:1
~	144 10:22	2023 52:5,21
\$10,000 93:1	14th 86:9 102:4,5	2024 9:10 10:18 75:10,11 76:1, 16,20 77:5,11,15 78:2 87:21
\$111,115 98:9	15 82:21	88:10 99:16 103:22 104:11,12
\$145,375 97:17	150 89:9	2025 14:15 76:12 91:4,5 94:11
\$150 83:7 89:12,15	1520 51:18	95:15 96:1,4,13,20 97:8,11 99: ² 21 100:1,9,11,22 101:4,12 104:
\$20,000 96:18 97:16 98:8,22	153,407 9:8	105:2,13,22 106:8
\$26,875 95:22	168 26:15	2025-2026 12:7
\$28,115 99:1	16th 91:15 93:20 96:7,16 97:13 98:6,19	2026 6:8 7:18 11:13 12:1 86:4
\$495,130.25 96:19	17 12:6 42:12	92:7 95:10,17 96:2,7,11,16 97:4 14 98:6,19 101:9 102:22 103:1
\$500 53:3 82:5 93:3	1775 38:9	20640 63:3
\$6,000 97:6	17th 92:8	20th 102:8
\$82,075 96:9	18 19:14	21 11:5
	180 73:16	21,983 9:19
1	19 10:22	21st 91:4 96:1,4,10,13,20
1 31:15 34:21 38:9 50:21 56:7 97:13,19 98:18 102:2	19th 91:5	22180 54:6
1,444 5:7	1st 100:21 102:15	22nd 92:12 101:15
1,662 10:1		235 5:11
1,002 10.1 1- 28:14	2	23rd 91:18 93:22
10 22:16 29:15 46:9 55:1 79:21	2 28:8 42:11	2448 112:3
100,000-user 5:19	2,016 9:14	24th 15:5
1001.16 28:15	2,815 9:11	2636 7:12
101,090 5:20	2,874 9:13	26th 90:21 91:22
10:32 3:2	2-1401.01 30:4	27th 15:6 102:10 103:17
10th 101:3	2-505 111:6	29th 92:3,14
1111 25:12	20 80:9	2nd 14:15
11th 93:19	20008 112:4	
12,030 9:16	20010 31:14 50:21	3
120 85:21 111:17	20016 20:21 44:15	3 21:2 44:16 50:22 96:2,6
124 9:22	20024 87:7	3,664 9:15
12:35 116:21	2004 51:17	30 81:10 108:17 111:11
1327 107:15,18	201 87:5	3000.30 81:12
135 44:15	2011 109:3,6	3001.2 81:17
1375 31:12 34:20 50:19 56:3	2012 51:22	3001.6 81:20
13th 92:1,7	2018 76:22	3002.2 82:2
,	2020 99:15 109:7	3002.7 82:10

3015.6 82:14	5	– 9th 76:12
305 31:13 38:10		A
306 50:20	5 102:6 111:5	
30th 93:21 94:2	50 26:16	a.m. 3:2
31 42:18	534 5:13	above-entitled 116:20
31st 84:3 97:8,11,18 98:3,10,16 99:3 105:20	55 63:2	Abrego 62:20 63:1,2
32 10:1	59 42:14	absence 15:21 80:6
3275 41:13	5901 28:4	absolutely 46:12 47:6 61:12
33 81:10 108:17	5th 86:4 105:13 106:8	67:11
3305.8 82:17		Accardi 34:11,15,19,20
37 9:21 81:10 108:18	6	accept 13:16 28:15 60:8 67:12 68:4,8 78:10 82:12 88:11,15 89
3700 44:14	6 42:12 48:8 82:15 101:14,17	17
3709.10 82:22	6,004 5:7	accepted 14:17 16:17 67:16
	60 84:7	69:13 72:17 78:12
3709.4 82:22	60-day 92:9	accepts 90:8
3709.8 82:22	603A 20:20	access 62:12
3711.1(I) 83:8	6th 101:18	accountability 32:17
3711.2(s) 83:3		accuracy 8:18
3900 20:19	7	accurate 8:21 9:7
3:00 17:19	7,448 5:9	acknowledge 16:17 63:16
3rd 93:8 94:8	7,626 9:14	acknowledged 77:11
4	71 42:14 113:9	acknowledging 88:7
	731 87:6	act 6:10 7:11,16 11:19 13:1,18 14:6,7 28:11 29:3 30:4,5,16 31:
4 50:22 104:15		35:9 37:16 39:14 40:3 44:18 45
4,725 10:2	8	20 46:6 47:5 48:6,14,19,20 49:1 12 51:3,5,11,16 52:9,12,16,19,2
414 34:21 56:4	8 100:7,9	53:11,17 54:12,18 56:18 59:20
42 81:10 99:6 108:18	,	60:9 64:5 69:19 70:13 72:6 93: ² 94:11 109:3,5,7,18 111:5
4201.12 83:14	800 23:4 48:1	Act's 19:8 30:5
4202.5 83:18	81 42:14 83 91:12 112:16	action 7:17 57:20 81:14 92:5
4207.12 84:1		94:3 101:2
4211.9 84:5	830 5:10	actions 45:17
43 42:13 81:10 108:18	8th 4:19 100:8,10,12 101:20	active 12:6 51:21
4308 84:9	9	actively 8:17 10:13
445 9:21	-	activity 42:17 70:19 93:5
449 54:5	9 94:10	acts 40:15 108:20
459 103:6	90 83:9 84:11	Adams 5:3
	961 6:2	

adapt 37:7 affirmed 21:10 amplify 27:4 add 17:1 66:21 67:6 88:19 114:19 affirming 21:13,21 Analysis 103:3 added 60:1 61:18 67:22 116:1 after-the-fact 113:6 adding 61:14 62:6 afternoon 95:2,4 105:2 addition 77:14 78:2 **AG** 113:13 additional 22:20 57:8,14 61:17 **AG's** 112:7 91:2 99:8 103:13 age 30:10 Additionally 5:10 26:3 agency 11:5 19:9 41:18 57:9 address 9:21 20:15,17,19 23:21 59:20 91:20 92:15 95:3 101:6 25:8,12 28:1,4 31:9,12 34:13 38:3 104:21 41:10 44:14 47:15 50:14 54:2 agenda 3:13,18 4:15 12:21 74:20 56:2 62:19 63:2 77:1 81:16 82:9, 80:20 90:13 12 87:4 95:5 107:12,16 112:1 **agony** 43:17 addressed 32:18 57:2 agree 61:13 67:5 70:1 72:1 addresses 9:2,12 36:6 61:21 agreed 77:22 79:6 addressing 108:4 agreement 8:10,14 77:8,9 78:9 adds 59:17 87:16,17 88:11 89:5,14,18 90:9 Adeoye 98:2 103:1 agreements 8:6 adhere 89:18 ahead 68:16 69:4 74:10 80:16 adherence 53:12 **Alexandria** 25:13 28:5,7 adjourn 116:15 align 25:21 36:21 47:8 administrative 19:9 111:4 aligns 32:9 36:15 45:22 58:5 admitted 61:8 78:5 allegation 105:17 **Adofo** 100:10 alleges 93:13 94:12 adopt 3:17 4:4 73:7 85:19 allowed 41:2 adopted 85:1 89:18 108:21 allowing 48:4 56:10 90:19 adoption 85:22 111:17 amazing 51:13 adopts 90:8 amend 29:2 32:3 39:17 48:13 adults 42:4 51:6 56:17 63:22 81:9 108:17 110:7,20 115:5,11 advance 62:17 **amended** 110:13 advice 82:20 amending 67:7 advisory 14:21 15:8 16:2,9 66:8

ANC 12:6,12,13 animal 21:4 22:1,8 32:22 36:22 45:8,19 53:1 64:20 65:3,7 animal- 45:12 **animals** 22:7 27:2 29:11 30:2 42:18 43:8 49:14,16 53:16 64:7, 21 65:1 animals' 27:4 Anjali 27:22 28:4 answers 42:8 **Antonio** 74:21 76:6 87:5 **Aparna** 97:9,10 apartment 20:20 34:21 38:10 44:15 50:20 56:3 76:15 87:6 Apologies 79:13 Apparently 79:2 **appeal** 90:17 appeals 14:9 18:20 21:10 62:4 90:16 91:11 appearance 30:11 appeared 76:12 appearing 61:8 appears 24:21 applicability 112:9 114:14,16 applicable 14:9 applications 5:20 11:11 applies 23:12 67:2 115:8 appreciation 85:14 appropriated 113:16 appropriating 13:10 15:14 43:8, 11 68:10 108:12 **amendment** 7:11,16 59:22 60:5, 8 68:1 71:2 94:11 108:2 109:2,5,7 **appropriation** 40:4 67:22 72:2 114:19 115:22 appropriations 19:7,11 60:2,10 American 11:6 66:22 70:13,14 71:3,11,13 112:8 Americans 93:16 113:5 amount 89:10,11 95:22 96:8,17, approval 13:12 19,22 97:6,15,16,17,21 98:7,9,13, approve 72:6 108:8 21,22 99:1

82:3,10 83:5 93:17 103:10

affect 32:4 33:8 35:4 56:18

advocate 64:10

affected 12:11

affirmation 81:22

affirm 31:16

approved 108:3 109:11

approximately 10:22

argue 32:12

argument 24:2

Arlington 7:22 41:14

arrest 114:6

arrests 113:22

article 24:5

ascertain 76:5 88:1

asks 40:20

aspect 24:2 60:2 61:21

assess 57:13

assisting 76:17

assume 60:7

At- 98:4

At-large 102:9

attack 40:17,19

attempt 54:11,13,16

attend 79:10

attending 12:13 116:10

attention 75:4 85:11

attest 49:3 77:21

attorney 14:20 15:6,10 61:13 62:3 66:9,20 74:22 87:9 96:15 97:2 108:10

audible 90:4

audio 70:3 71:4

audit 84:10 99:13,14 100:3,7,9, 11,13 103:3,6,15,16,19 104:4,6,9

audits 99:12,17,22 104:1,6,9,16

August 105:13

authority 27:11 29:6 33:5 36:5, 21 37:14,15 39:17 40:6,14 45:11 56:21 64:7

authorize 14:4 16:6 48:17 56:19 61:3 64:3

authorized 80:5 95:18,22 96:9, 19 97:1,7,17,20 98:9,12 99:1

authorizes 57:12

authorizing 16:7

Automatic 6:9 11:18

autonomy 29:17 30:21

availability 46:20

Avenue 20:20 44:14 63:3 112:4

avian 26:12 35:20

awaiting 8:10

aware 87:15,20 110:5,16

Awareness 10:5

awe 49:20

Awesome 74:13

awful 63:14

aye 72:12,15 86:17,19 90:6

116:18

ayes 3:21 4:8 72:17 90:7

В

B-E 78:20

back 76:17 79:16 80:13,18 92:18 113:19

background 13:4 63:8

Baliga 27:22 28:3,4

ballot 7:1 18:18 19:2 31:18 32:12,15 33:19 42:10,22 56:10,16 62:11,12 63:19 73:20 74:2 75:14, 15,20 76:2,5,14,20 77:12,16,17, 19,20 78:2,3,7 87:20 88:3,9 112:17 113:9 114:10,13,15 115:19

ballots 7:2 10:16 75:9 112:20

Ballou 11:9

ban 23:10 52:22

banned 42:18

banning 21:7 29:19

bans 22:7 45:12

barns 26:21

barred 60:22

base 96:17,22 97:15,21 98:7,13,

21

based 62:2 67:14,16,19 68:20 70:7 75:13 99:9 110:8

basic 36:4

basis 90:20

bask 49:19

beaucoup 41:6

beautiful 116:11

BEGA 109:4

begin 12:12 20:10 63:16 84:3

begun 7:4

behalf 10:17 11:5 60:20 61:2

behavior 42:4 belief 28:22

Belle 25:12

belongs 32:10 33:20

bench 42:7

benefit 37:8 87:8,14

benefits 23:11

biennial 9:5

bill 7:12 31:21 36:6 45:3,21 47:2 48:22 50:6 51:18 54:19

bills 108:20

biosecurity 27:5

bird 23:7 26:13 43:15

bird's 21:20 51:20

birds 13:1 22:11,15,16 26:16,21 28:11 31:17 32:2 33:14 34:1 35:17 43:1 44:19 45:10 46:2,8 47:5 48:6 49:12 51:2,11,19 52:9, 11,16,20 53:11 72:7 109:18

Board 3:7,8 4:3 5:6 6:16 7:22 8:3 13:2,14 14:10,17,18 23:16 28:15 33:18 41:4 44:13 48:3 53:9 58:12 67:18 68:3,4,8 73:9,14 75:14 78:7,8,10 79:10 80:4,5 81:7 83:12 84:13 87:19 88:11 89:1,4,17 90:8, 15 91:15,18 92:1,10,17 93:10 94:6 101:17 104:14 108:8 109:12 115:14

Board's 16:10 28:12 57:22 73:8 86:5 91:11 92:5 93:13 94:9,13

bodies 32:18

bodily 29:17 30:21

BOE 8:7,14,15 10:7 12:12 107:1

border 46:21

borders 23:3 32:2 35:12,22

Boulevard 41:14

bound 73:1

bounds 39:15

Bowser 91:8

Bowser's 64:13

Branch 103:6,15

Breast 11:7

breathe 22:14

breeding 26:22

Brian 95:20 96:11,12 97:4 101:19

bring 48:22

Britt 7:12

Brizill 107:13,17 110:4,15

broader 26:11

brought 92:18

Brown 102:4

budget 56:18

budgetary 14:7 39:19 40:15

48:20 51:5 54:17 58:8

buildup 27:3

Bunn 100:8

burden 32:7

burdens 22:4 23:9

business 57:18 74:3 106:5

businesses 37:7 57:6.17

byproduct 69:15

C

Cady 14:15 16:13 55:11 56:6

61:2,12,16

calculation 12:14

calendar 84:3

California 23:20 32:20 45:15

51:17,21 52:1,12,15

California's 21:7,14,18 23:9

52:9

call 38:11 72:10 86:15 90:3

calling 48:3

campaign 13:22 56:8 64:17 80:21 81:1,5 82:1,6,18 83:11,15 84:22 85:2,10 86:22 94:21 95:13, 21 96:3,12 97:5,9 98:1,14 103:4, 21 104:7,0 11 12 13 17 105:7 16

21 104:7,9,11,12,13,17 105:7,16, 18,21 106:5 109:1 110:13,19

cancelled 5:11 77:3

cancelling 5:14

Cancer 11:7,8

Candace 102:9

candidate 12:9 62:11 82:4,5,6,7 96:5,14 97:1,11,20 98:3,12,16

99:2 101:11,22 102:22 103:2,14,

20,21

candidates 62:12 81:19,20 82:2, 11,14 83:5,16,19 84:5,11 85:9 93:15 95:11,16 100:4 102:3,19

103:9

candidates' 101:8

cannabis 113:11 114:7

canvass 9:5,8,18

capacity 61:3

cards 5:9

care 35:22 38:14 78:6

Career 11:8

carefully 84:19

carriage 43:3

carriages 42:19

_

carriers 26:17

case 14:18 17:8 23:20 59:13 62:4 89:12 92:18,20 93:7 107:1,3

cases 10:14.22 11:1 52:3

cast 10:21 75:9,15 76:2,21 87:20

casting 10:15

category 42:11

Cathedral 20:19

caused 15:4 93:2

caution 78:6

cede 55:8

Center 12:1,5 75:6

centered 58:4

certification 84:12

certified 95:12,16 96:4,13 97:10

98:2,15 100:4

certify 23:17 84:10

CFO 59:7 60:10,11

Chair 3:3,6,20,22 4:7,9 12:16 16:15 17:5,10 18:6 20:3,14,22 23:1,19 24:3,15 27:14 31:3 34:9, 18 37:22 41:6 43:20 44:7 47:11, 16 50:12 53:20 55:9,14 58:19 59:2 60:15 61:5,7,19 62:9,22 65:12,21 68:6,11,15 69:17,21 70:2,11,17 72:3,11,12,20 73:21 74:6,18 78:12,21 79:2,6,13,20 80:1,7,8,14,16 84:17 86:11,16,17 88:14,18,21 89:3,20 90:3,4 94:20 106:10,14 107:14 109:15 110:22 111:21 114:21 116:3,7,17,19

Chair's 66:7

Chairman 81:7 107:13 108:1

challenge 53:7 73:12,13 90:18

91:11 94:8

challenged 69:9 71:19

challenges 51:22 53:19

chance 3:13 32:8 64:22

change 36:10 112:10,14,22

changed 9:2

chapter 108:17,18 111:5

chapters 81:10 110:14

characteristics 30:12

characterization 116:4

charged 23:6

Charles 91:7

charter 13:17 16:5 32:3 39:18

43:19 64:1

check 93:3

checked 75:14

chefs 38:22 39:1 43:5

Chief 15:22 closer 49:1 compassion 29:9 47:8 58:4 **child** 33:6 closing 11:22 Complainant 105:10 children 42:3,5 49:5 50:3 Code 28:14 111:6 complaint 57:11 90:22 91:16 93:12 94:12 105:12 **cholesterol** 36:2 46:17 collaborate 8:5 complete 83:19 collect 84:6 **choose** 36:20 completed 8:15 102:19 105:4 chorus 3:21 4:8 116:18 College 11:8 completely 6:13 **chosen** 40:21 Collier-montgomery 81:3 94:22 95:1 106:12 completing 78:6 Christina 5:2 **color** 30:9 compliance 57:19 103:16 Christine 74:22 **Colson** 104:13 comply 82:1 Circuit 21:9 90:16 Columbia 4:22 7:15 9:1 30:6 component 114:13 circulate 73:17 31:15 44:22 81:11 83:22 Comprehensive 109:5 circulation 93:14 commence 84:11 concern 71:16 107:8 circulators 73:16 comment 17:1 18:10 106:16,20 concerned 14:11 23:4 circumstances 28:18 71:10 107:5 109:16,22 110:2 111:10 112:2 concerns 32:18 35:16 57:3 **cities** 29:20 93:12 109:14 commenting 14:10 citizen 38:8 concludes 12:15 74:3 94:18 comments 19:15 24:18,20 65:18 citizens 7:13 106:13.15 66:1 111:11 city 22:6 38:12 39:5 44:6 45:17 conclusion 15:19 50:7 **commerce** 21:11,22 22:5 23:10, 46:7 49:1 52:19,21 53:5 21 24:6.8 25:20 26:1 32:7 33:2 conditions 26:11 35:18 63:14 35:11 46:4 58:5 64:8 city's 29:9 110:8 commercial 32:14 condone 42:1 civic 4:20 38:12 Commission 83:5 93:17 103:11 civilian 54:14 conduct 13:2 21:15 39:7 clarification 107:21 108:15 Commissioner 82:4.11 conducted 99:5,6 100:1 103:6, 13.20 106:2 commitment 81:22 clarifications 85:6 **conference** 76:7,13 77:7 102:20 **committee** 82:6 95:21 96:3,12 clarifies 22:19 97:5,10 98:1,15 102:11 104:4,11, confine 26:20 **clarify** 109:9 115:1 12.14 105:16.17 confirmations 9:21 class 40:19 43:5,6 113:12,16 committee's 14:1 confirmed 8:12 9:12 26:15 76:19 **classes** 11:17 39:8 committees 81:14,15,16,19,21 conflict 29:1 40:16 45:13 48:13, 101:1,2,3,9 102:17 clause 21:14.22 24:6.8 112:8.9 15 51:7,12 52:2 56:22 64:1 109:2 114:14 common-sense 44:19 conflicting 53:6 clauses 21:11 114:16 commonly 26:13 conflicts 13:17,19 58:9 clear 45:5 46:1,13 66:12 67:1 communities 6:7 26:2 39:11 70:9 85:5 conformed 16:3,4 community 36:20 37:17 38:15 conforming 112:9 114:13,19 **clerk** 11:16 40:19 41:17 43:18 45:14 46:1 115:22 47:6 53:15 climate 36:10,15 Congress 32:4 community's 32:9 clock 19:19.22 connection 75:4 companies 41:20 **close** 106:5 Conrad 53:22 54:5 comparable 40:8

conscience 47:9

consent 91:1

consequence 70:18

consideration 58:15

considers 64:9

consistency 21:13,21

consistent 21:5,10 46:20

consistently 36:13

consists 14:1

constituent 100:19

constituted 15:16

Constitution 13:19 16:6 21:5,12 37:16 39:18 40:17 43:18 48:16 51:8,12 52:3 53:6 54:15,16

constitutional 23:16 33:16 35:10 53:14 58:8

constitutionality 52:6,14 53:8

constitutionally 36:4 43:2,4

construed 62:6

consultation 103:14

consumed 33:11

consumer 34:4 37:1

Consuming 26:8

consumption 46:15,22

contact 6:18 88:5

contamination 35:19

content 84:15

contested 97:3,20 98:11

context 67:3 84:21 115:8

continue 8:15 63:13

continued 10:8 79:9

continues 8:5 64:11

continuing 5:16 6:6 7:8

contrary 29:7

contributing 36:9

contributions 13:21 84:6

control 31:22

controversial 39:3

conversation 71:9

Cooper 20:10,11,13,18,19 21:1

23:2,22 24:10,11

cooperated 76:11 88:6

core 69:19 70:12

correct 88:16

cost 57:7,18 68:22 69:7 112:19

113:1,7

costs 32:3 114:9

council 6:11 14:7,21 15:7 16:19 27:12 29:6 44:12 45:4 48:20 51:5 52:21 53:5 54:17 59:6 66:10 67:3 96:7 97:13 98:5,18 101:14 102:2,

6,9 108:11,21

Councilmember 5:2

counsel 4:12 11:2 14:20 15:7,17 16:19 18:9 58:21 59:1,3 60:12,19 65:17 66:3,10 68:18 72:4 75:3,22 76:4 79:4 89:2,6 90:10 102:14 104:21 105:3 106:4 107:3 108:10

Counsel's 12:18 18:4 66:6 70:21 76:10

country 29:20 36:11 40:11

County 7:22

couple 107:19,20

court 14:9 21:9 23:20 32:4 52:4 62:4 70:9 90:15 91:9,10 92:1,14, 17,19,21 93:6,7,10,20 94:4,7

Court's 90:18

courts 21:8 22:20 33:2 35:4 36:13 52:5

cover 57:14

COVID-19 35:21 109:6

create 18:20 19:9 49:2,6

created 70:3

creates 73:9

creating 26:22

creation 29:12

criteria 14:13 58:1 68:9

critical 8:20 10:6

crowded 43:15

cruel 22:11 45:5 46:10 55:6

cruelty 22:1 32:22 39:10 45:8 46:6,14 47:5

culinary 34:1

culprit 70:4

cure 60:2

cured 71:1

current 9:11 115:15

cut 19:21 65:15

cybersecurity 10:4,8,9

cycle 6:8 7:18 11:14 95:10,17 100:3 101:9 103:22

cycles 7:1 99:16,18

D

D.C. 3:7 5:11,12,13 6:7,11 9:2,13, 14,22 10:1,16 13:18 14:5,9,16,21 15:5 20:21 21:16 22:8 27:9 28:8, 14 29:2,6,19,21 30:1,4,17 31:13, 16,19 32:3 33:4,12,20 35:7,21 36:20 37:13,15 38:9 39:1,2,14 40:20 42:19 43:22 44:16 45:6,22 46:13 47:2 48:2,9,14,18,20 49:2, 4,19,21 50:3,20 51:5,6,15 52:18 53:4,9,15 54:17 55:3,5 56:7,18 59:6 60:22 62:4 63:9 64:1,12 65:3,7 73:12 75:10,16 76:1,20,22 77:4,11,15 78:2 82:1 84:22 85:20 86:2,7,10 87:1,6,20,21 90:16 91:8,10 92:17,19,21 93:11 94:6 95:20 96:11 97:4,9 98:14 104:12 105:15 107:7,9,18 108:6 111:10 112:4

D.c.'s 23:10 25:21 29:3,7 36:6 37:11 46:21 49:3 52:8

damage 22:13

damages 93:1

dark 43:15

data 8:13 10:7 106:6

database 8:19,21 19:9 59:21

70:3

date 5:19 9:20 95:11 106:6,8

dates 100:18 democratically 44:5 disbursements 95:18 Day 11:22 106:9,10 **denial** 90:18 disclose 60:21 **denies** 29:16 Disclosure 109:2 day-to-day 43:21 days 73:16 82:21 83:9 84:7,11 denizens 50:2 discourage 46:22 85:22 111:11,17 116:12 **Department** 6:14 8:4,8,11 57:12 discovery 92:3,9 DC 5:4 **derived** 32:1 45:13 discriminate 54:11 deadline 91:3 92:2 derives 111:4 discrimination 14:5 16:8 30:7.9. dealing 18:15 14,19,20 39:13 48:18 56:19 64:3 describes 84:13 dear 63:12 discuss 19:6 75:1 deserve 49:18 64:21 death 8:13 42:13 43:12 discussion 56:13 deserves 53:15 debt 84:8 discussions 77:6 **desire** 41:18 decades 52:7 disease 23:3 35:19 desk 99:4.6 103:6 deceased 9:3,15 10:1,17 diseased 26:5 detail 21:17 51:10 85:8,15 **December** 52:21 91:5 disgusting 55:6 detailed 109:13 decency 29:10 dismiss 90:22 93:20 94:1,4 details 24:1 decide 32:8 33:15 37:17 39:3 dismissed 92:22 determination 66:19 69:12 decided 110:20 112:6 disqualifier 70:20 determine 13:3 41:4 44:5 59:7 distinction 109:9 111:3.18 deciding 41:22 decipherable 75:17 determines 13:16 distinguished 81:7 decision 33:20 determining 63:17 distress 46:11 decisions 68:19 developed 8:1 distributed 38:18 distribution 84:2 **decline** 6:13,15 **dial** 80:10 declined 52:3 die 22:15 **district** 4:22 7:14 9:1 13:6,12,17 16:5 23:14 25:19 30:6,14,22 32:2, **Deena** 27:21 differences 111:7 6 35:3,7 38:17 39:20 40:7 41:1 43:19 44:21 47:7 56:12 58:3 deeply 23:4 difficult 22:14 63:19 64:5,14 81:11 83:22 90:18 default 62:13 dimension 36:18 92:18 93:10,18 **defeat** 82:16 **Dina** 47:12,22 48:7 **District's** 39:17 46:3 56:20 58:6 defendant 91:5 92:3 **dining** 37:9 division 11:4,10,15 95:10 99:5,6 100:2,14,17 103:4 104:22 defendants 94:2 direct 38:17 docketed 93:5 105:12 directed 93:20 **defer** 80:22 Deferred 92:5 directly 13:7,11 64:13 documented 22:12 dog 42:1 defines 21:15,16 director 4:12,17 5:4 56:8 80:22 82:18 83:14 94:22 105:1.11 domestic 26:18 delight 50:3 Disabilities 93:16 demand 37:8 114:11 dormant 23:21 24:6,8 disapproval 13:13 **Dorothy** 107:17 demands 65:9 disburse 82:15 **double** 88:2 democracy 33:10 **disbursement** 96:1,9,20 97:7,18 draft 113:9 **democratic** 44:20 46:5 98:10 99:2

draw 108:6 109:1 ensure 8:18 10:20 29:8 46:4 47:8 83:16 84:2,4,8,10,12,13 87:21 88:10 93:3,17 95:10,17 96:7,16 61:1 64:7 drawn 42:19 97:14 98:6,11,20 99:16,18,22 ensuring 30:18 36:14 **Drive** 28:5 54:5 100:6 101:9 103:22 104:4,6,9 entered 88:7 89:5 90:9 **driver** 59:19 **elections** 3:7 5:6 6:16 7:14 8:1 12:13 44:13 53:10 82:7 83:13 **entire** 106:3 **drop** 71:22 84:7 90:20 94:6 95:9,18 96:5,14 entirety 94:19 97:12 98:4,17 99:5,11 100:1,5 drug 113:12 101:21 104:3 108:8 entities 7:21 66:11 **duck** 26:6 48:10 49:19,21 50:8 63:6,13 64:12 electricity 42:6 entitled 4:20 35:11 **electronic** 82:13 83:2 duck's 54:22 entrance 102:20 **ELF** 81:21 **ducks** 26:16 29:13,16 49:8,9,11, **envelope** 75:14,16 76:6 77:16 18,20 50:5 55:7 **eligible** 6:12 42:21 95:12 **environment** 22:22 41:19,20,22 **due** 6:5 21:11,14 100:18 57:13 elision 48:9 dumping 41:21 **environmental** 23:2.5 27:10 email 81:16 82:8.12 32:17 33:1 36:7 37:1 57:3 duplicate 9:3 emergency 80:21 83:22 84:16 environments 27:2,6 **duty** 55:5 85:17 86:21 109:7,10 111:2,13, 15.19 equality 30:21 Ε emissions 36:9 equally 23:12 emphasis 49:4 ERIC 10:13 75:7.13 88:1 earlier 51:14 65:16 106:17 emphasize 25:16 esophagus 22:13 early 11:21 essentially 94:12 empowered 39:20 earth 41:18 enacted 36:12 40:11 45:15,16 established 35:10 56:20 easily 37:7 67:3 71:20 establishment 53:2 109:4 **Eboni-** 104:4 end 30:6 55:5 106:15 114:13 Estates 28:5 Eboni-rose 103:18 ending 30:17 46:13 ethical 32:16 36:17 37:9 46:5 economic 37:4 endorse 36:20 57:3 economy 37:7 **Energy** 57:12 **Ethics** 109:5 edition 86:10 enforcement 40:4 57:7.15.20 **Evans** 4:17,18 70:19 74:20 75:3 80:2 83:12 education 11:4 12:4 101:17 event 68:18,21 104:14 engaged 8:17 110:17 events 11:5,6,13 effect 16:7 19:8 37:6 51:21 85:21 Engagement 4:21 everybody's 24:17 86:3 111:16 engagements 4:19 evidence 75:9 effective 111:17 engaging 8:8 evolve 34:5 effectively 21:4 22:2,10 engender 30:13 **EWP** 12:2 effort 8:20 enhancements 12:2 **exact** 112:18 efforts 6:6 10:19 76:10 enjoy 63:11 116:13 exceeding 37:14 **Elect** 104:4 enlarge 46:8 excellent 61:11 elected 32:18 enlarged 26:7 exception 82:3 115:19 election 6:8 7:1,18 9:11 10:18,20 enlarging 51:19 11:10,11,14,21 12:4 29:5 75:6,11 exceptionally 36:1 76:2,16,20 77:5,12,15 78:3 82:16

excited 55:18 74:12,15 exciting 74:9 excuse 100:16,21 101:8 executed 77:9 **Executive** 4:12,16 exemption 82:5 exercise 29:7.21 41:2 78:6

exercised 33:4

exercises 36:5 40:14 45:18

exist 110:8,9

existing 5:22 110:5 exists 69:16 111:15

Expansion 6:10 11:19

expedited 82:19

expenditure 81:15 101:3

expenditures 14:3 99:7 100:19 102:16 103:7

experience 43:16 85:12

experts 27:6 expiration 83:9 explain 72:21 85:17 **explained** 76:13 87:19

express 28:9 45:22 56:9 85:13

expression 43:2,4

extend 30:15

extended 79:18 91:4

extension 8:14

extreme 34:7 39:10 46:6 52:10

extremely 46:16

F

fact 66:14 67:9

factory 27:2 43:16

fail 83:6 failed 78:5 failure 102:14

fair 11:8,9 95:9 96:5,14 97:12

98:4,17 99:5,11 100:1,5 101:21 104:3 116:4

Faith 44:9,13

fall 25:17 50:4

falls 39:16 64:6

false 105:18

farm 23:8 27:2 43:16

farms 35:21 fat 36:2 46:17

favor 3:20 4:7 62:12 116:17

Fawkes 106:9,10 February 93:8

federal 7:9 25:20 35:5 99:11

fee 93:2

feeding 13:1 28:11 31:17 48:6 51:2,11,19 52:11,16,20 53:11

feel 67:21 115:18

feeling 44:1

feet 76:18 **fell** 42:10

fellow 3:8

FEP 95:17 101:1

FI2025-001 105:9

field 85:4 99:12 103:19

fight 64:16

fighting 22:8 42:1

file 57:11 83:6 92:2 102:14

filed 12:22 13:20,22 14:17 51:4 90:22 91:15,17,18 92:9,10,13 93:19,22 94:8 99:7 101:6 103:8,9 105:18

filing 12:9 100:18

filled 12:9

final 65:18 86:1 94:5 99:14 100:13 103:16

finalize 8:6

finally 5:18 33:21 37:4 45:21 84:9 109:8

finance 13:22 80:21 81:1,5 82:1,

19 83:11,15 84:22 85:2,10 86:22 94:22 103:5,21 104:18 105:7,21 106:5 109:1 110:13,19

financial 15:22 69:6 83:6 101:5 103:8

find 58:12 finding 91:12 **findings** 75:13

finds 28:16

fine 61:12,17 83:4,10 89:7 90:11 110:3

fined 53:3

fines 57:13,16 83:17 105:5

fins 40:12 firm 47:3 **firmly** 33:9 **Firstly** 25:16

fiscal 15:21 40:1 59:8,12,14,18, 19 60:11 61:16 66:13,15,17 113:3 115:20

Fisheries 64:17

fits 33:9 34:3 37:2 39:14 45:11

flag 88:2 flagged 10:22

floor 20:12 flu 23:7 26:13

focus 10:5 19:3 28:21 57:22

focused 71:6 focuses 59:4

foie 21:7 23:6,8,10 26:3 27:8 29:12,19 30:17 35:15,21 36:7 37:5 38:17,20 40:13 43:5 45:9 46:12,16 49:10 56:10,14 63:15

folks 19:21 **follow** 57:6 food 39:21 40:5 foods 39:9 46:18

Footer 95:20

Force 13:1 28:11 31:17 48:6 51:2,11 52:11,16,20 53:10

force- 51:18

force-fed 22:15,17 32:11 34:1 52:22 63:13 64:5

force-feeding 22:11 23:13 26:20 29:13 32:1 33:13 34:3 35:17 38:18,22 40:2 43:1,13 44:19 45:10 46:2,8 47:5 52:8,10 54:22 69:19 72:7 109:17

forced-feeding 21:19 26:7 38:16 40:22 49:9

Forced-feeling 49:12

forcing 21:19

form 16:7 30:18 64:3

formalization 116:1

formulation 73:6 91:13 112:12

formulations 73:3,8 94:9,15

forward 33:19 51:16 56:11 58:13 62:8 74:16 114:16

forward-thinking 58:7

forwarded 6:16

fosters 26:10

found 13:18 57:1 67:8 73:17,18 75:9 110:6 111:4,5,19 113:11 114:17 115:10

founded 30:16

Fourth 48:1

framework 29:3

France 33:22 34:2 38:22

Free 82:6 83:16 84:2,7,10

French 38:8,20

Friday 86:9

friend 58:16 64:13

friends 63:13 64:10 100:10

frolic 49:20

Frumin 96:2,3 102:21,22

frustrates 39:7

full 62:19 83:17 95:2 99:12 103:19

fully 10:11 36:16 39:20 76:11

functions 32:4

fund 95:18 100:21

fundamental 44:4

funds 13:10 14:8 15:14 35:4 40:4,18 43:9,11 45:20 48:21 51:6 57:6 64:2 67:12 68:10 71:18,22 72:2 82:15 84:2,7 95:13 108:6,12 113:5 114:18

fungi 42:15 43:10

fur 40:12

furthers 22:2,10

Future 56:8

FY26 8:6

G

gamblers 43:6

gambling 42:12 43:12

Gary 3:6

gas 36:9

gastronomic 38:20

gatekeeper 13:14

gather 7:21 93:15

gathered 18:22

gave 51:14

GC 59:5,13

geeking 24:7

geese 26:17 29:14 49:8,9,12,18, 20 50:5 55:7

general 4:12 7:1 9:10 10:18 11:2 12:18 14:20 15:7,11,17 16:18 18:3,8 62:12 66:3,5,9,10,21 70:21 72:4 75:3,10,11,22 76:1,4,10,16, 20 77:5,12,15 78:2 84:12 87:21 88:10 89:2,6 90:10 96:15 97:2 102:14 104:21 105:3 106:3 108:10

General's 61:13 62:3

generate 72:1

generates 36:8 71:21

genuinely 38:14

George 20:10,19 51:14

Georgetown 5:2

Georgia 75:12 77:5 87:22

Gibson 24:13,16,22

Gibson's 24:19

Girard 107:15,18 109:8

give 4:17 19:19 37:16 42:8 65:22 79:14 84:21 106:19 112:2 113:8

globally 26:13

goal 52:9

goals 36:15 46:21

good 3:3,5,10 4:3 28:3,6 31:11 34:7,21 38:7 44:12 47:9 55:14,16 56:5 60:17 63:3 75:2 81:6 95:1 105:2 116:9

goods 33:5

goose 26:6 50:8

gosling 50:9

governance 34:7 37:3

government 29:5 40:17 57:9

113:2°

governments 35:11 36:11 45:4

governs 31:1

grant 91:1

granted 92:3

gras 21:7 23:6,8,10 26:3 27:8 29:12,19 30:17 35:15,21 36:7 37:5 38:17,20 40:13 43:5 45:9 46:12,16 49:10 56:10,14 63:15

Gray 63:7 64:9,15,20 65:2

great 41:12 46:11 49:11 50:2

Greenfield 3:8,19 4:6 68:13,17 69:3,10,20 71:7 72:9,13,14,15 81:8 86:14,18,19 89:22 90:1,5,6 116:16

greenhouse 36:9

Greenspan 27:21

ground 47:3

grounded 33:17

grounds 26:22 52:1 112:18

grow 55:1

growing 37:8 helicopters 44:3 iconic 48:9 49:22 **guess** 16:12 60:4 71:3 72:3 helps 46:21 ideal 26:22 79:15 88:22 ideals 30:21 Henderson 5:3 guiding 30:22 heritage 38:21 identified 9:15 10:1 76:22 **Guy** 106:8,10 hey 113:14 identify 10:14 guys 55:19,20 62:20 65:20 **high** 11:9 36:2 46:16 identifying 8:22 high- 35:17 identity 39:8 **high-end** 38:19 idyllically 49:21 **hac** 61:8 highlight 10:5 **III** 81:10 half 96:17 97:15,21 98:7,12,21 **highly** 26:12 illegal 93:18 **Hall** 90:15 **Hilary** 24:12 **Imagines** 101:5 **hand** 17:6 20:6 24:16 25:7 41:8 historical 53:13 immediately 111:16 44:10 47:13 58:20 65:1 78:22 **history** 22:6 42:20 immense 22:12 29:17 107:10,14 111:22 **Hold** 3:4 immune 27:4 handled 65:17 home 13:18 29:2 33:18 35:9 **impact** 15:21 37:4 40:2 59:8,12, hands 17:4 20:7 116:8 37:16 38:12 48:9,14 51:6 56:17 14,18,19 60:11 61:16 65:6 66:13, Hannah 55:20 58:22 60:18 64:1 15,17 67:20 69:7,22 113:4 115:20 happen 73:2 homes 54:14 **impede** 51:4 happy 3:4 55:21 65:7 honors 46:3 impermissibly 14:8 hard 85:15 hope 25:5 110:15 implement 7:19 85:2 113:2,7 114:10 harm 39:9 45:7 horse- 42:18 implementation 8:2 harmful 36:3 horse-drawn 43:3 implemented 6:9 110:10 harms 23:2 33:1 hosted 4:22 implicate 39:13,19 **Head** 63:3 house 7:11 54:13 implicated 15:12 health 8:8,11 22:22 26:4 27:6,9 housekeeping 4:1 35:12,16 37:19 43:17 45:8 46:21 **imply** 18:13 Hudson 23:5 47:4 56:22 83:21 importance 10:6 human 14:5 30:4,16 39:11,14,22 healthiest 46:18 48:18 54:12 64:7 important 21:3 44:4 85:8 **hear** 4:11 17:11.22 18:2 20:13 **humane** 26:1 27:10 29:10,13 **Importantly** 32:5 57:5 31:6 34:10,17 38:5 47:18,19 44:20 46:4 47:4 58:7 60:19 50:16 53:22 55:10,12 60:13 62:21 impose 22:4 32:5 106:18 63:7 73:22 89:1 107:7,10 humanely 46:12 imposed 83:4 90:11 105:5 **heard** 51:15 80:8 112:12 humans 27:1 imposing 58:8 hearing 4:14 12:21 13:2 15:3 Hungary 23:8 improper 59:15 94:15 48:4 63:17 77:7 79:10 80:5 91:22 **hurdle** 61:15 92:7 108:19 112:12 in-person 81:18 hearings 105:4 hypothetical 115:2 incentivizes 57:19 **Heather** 102:22 incidents 10:9 ı **Heights** 31:16 **include** 5:21 9:11,20 11:17,20 **held** 12:11 22:20 93:17 67:4 81:16 104:10 Ibrahim 98:2 103:1

included 11:6 42:22 104:17 **inspection** 40:5 57:8 J includes 3:14 8:21 29:10 41:19 inspiration 50:2 49.8 instances 10:15 Jacque 104:11 including 3:15 15:13 24:18 29:4 instructed 77:18 Jakeline 102:4 30:8,19 35:19 42:11 52:1 68:9 106:22 integrity 8:18 10:20 January 5:18 increasingly 39:4 intent 22:18 78:1 88:8 Jason 92:16 incur 32:3 intentionally 26:7 Jeffrey 102:7 independent 81:15 101:2 interest 22:1,3,9,10 36:16 95:7 Jennifer 50:13,19 109:2 Indian 63:3 ioin 40:20 64:16 interests 22:20 indicating 81:22 joined 65:3,5 interfere 35:5 indirect 70:18 joining 65:6 interference 70:4 71:4 individual 10:18 30:8 76:14,17 judgment 91:19 92:6,13 77:3 interpretive 106:1 judicial 91:20 92:14 individual's 88:9 interruptions 8:12 July 84:3 individuals 6:11,15,17,19 7:5,13 interstate 22:5 23:10 25:19 32:7 jump 55:22 9:4 17:13,15 20:8 intervener 91:16 **June** 93:19,20,21,22 94:1 96:7,16 influenza 26:12 35:20 interveners 92:10.12 97:13 98:5,19 inform 42:20 85:8 introduced 7:12 jurisdiction 10:17 informal 105:4 invalid 94:14 jurisdictions 5:13 7:20 32:21 information 6:7 7:9,21 67:14,17 40:11,21 45:6 57:2 investigation 11:2 57:9 76:1,11, 75:6,21 79:12 81:4 87:12 96:22 19 88:6 105:8 justification 110:11 99:9 100:16 103:13 involve 25:19 32:4 39:10 45:8 justified 22:21 30:20 inherently 46:9 involves 21:19 29:13 43:22 inhibit 54:17 Κ involving 42:17 43:8,10 inhumane 30:1 **Irv** 113:13 **Karyn** 3:8,10 4:1 68:14,15 initial 9:19 issuance 18:18 keeping 8:20 initially 45:16 110:10 issue 18:20,21 19:6 43:17 55:4 initiates 67:4 Kelsye 5:3 72:19 73:5,15 89:13 90:12 108:4, initiative 3:15 12:22 13:8,15 Kennedy 64:16 11 115:14,16 15:16 18:11,17 21:3,6,16 22:9,19 Kentucky 60:22 **issued** 66:18 75:5,20 76:3,14 23:15 25:17 27:13 28:12,17 31:18 77:13,19 78:3 87:22 88:4 93:3 Kenyon 31:12 34:20 38:9 50:19 32:12 33:19 35:2 36:18 37:2,10 99:8,14 100:2,14 103:12,16,17 39:16 42:17,18 56:10 58:2,10 56:3 105:4.19 115:14 62:5,8 63:19 66:17 67:19 69:1 key 19:5 28:21 71:1 72:8 91:12 108:1,3,9,12 **issues** 25:20 109:17 110:20 112:16,17 113:8,9 kicking 42:7 item 4:14 12:20 37:6 80:19 90:13 114:4,10,14 115:19 Kihien-palza 102:7 items 40:12 initiative's 39:15 kill 64:17 IV 13:18 29:2 48:14 initiatives 32:15 42:10.11 62:13 **kind** 18:11 37:17 44:5 49:1,5,7, 114:15 **ivory** 22:8 16.17 71:8 106:17 injury 46:10 kindness 49:5.18

kingdom 64:20 65:2 longer 6:12 **letters** 100:3 level 7:9 19:10 34:7 looked 4:1 L liberally 62:6 **lot** 19:17 78:17 85:11,12 life 43:15,22 love 50:4 labeled 9:15 10:2 lifetimes 29:18 **Lucas** 105:14,15 labor 33:6 **light** 18:4 66:14 lucky 116:11 language 18:21 61:14,18 62:7 66:22 67:6,22 71:13 73:10 74:2 likelihood 57:20 luxury 37:6 46:15 115:5,6,7,12 limit 14:6 19:17 48:19 106:18 **Lynch** 98:14,15 Large 98:5 limited 17:18 29:4 30:8 58:1 61:9 late 106:17 M 105:11 launched 75:22 **limits** 46:7 Mackey 44:9,11,13 launching 5:17 line-up 58:18 Madam 72:13 86:18 89:22 90:5 law 21:7,10,15,18 22:2,4 23:5,9 linked 35:18 105:1 25:21 29:8 31:19 36:18 51:21 list 6:5,20 7:4,6 8:17 20:2,8 78:17 52:1,10,12,14 53:7 56:12 57:7 Maddingly 63:2 62:4 63:20 66:17 68:9 113:4,7 **listed** 102:18 made 26:5 33:6,13 54:21 60:6 114:10,11 66:19 71:4 85:6 108:2 115:18 listen 74:8 law's 52:6 **mail** 7:1,2 9:12,21 75:15 77:12,15 listenina 84:20 **lawful** 37:3 83:2 **Listman** 53:22 54:4,5 lawmakers 51:17 mailed 5:9 literally 18:15 lawmaking 29:22 mailer 9:8,18 litigation 90:14 94:18 106:22 laws 13:10,11 15:14 34:5 47:8 mailers 7:5 9:6,9,15,16,20 10:2,3 107:5 53:4,17 82:1 84:22 85:3 113:1 mailing 9:20 **live** 31:15 34:20 41:13 44:15 lawyer 55:20 47:22 50:19,21 54:5 main 4:14 lead 69:11 lived 50:22 maintain 37:18 59:21 leadership 58:6 liver 26:5 51:20 maintained 52:5 105:7 League 60:19 livers 29:15 46:9 55:1 maintaining 7:3 learn 49:7,14,15,16 living 38:8 41:17 44:2 63:10,14 maintenance 6:5 8:18 **leave** 116:4 local 7:10,15 23:11 25:21 27:11 **major** 26:17 29:5 31:22 32:10 33:10 34:6 **Lee** 94:5 102:22 107:1 majority 46:1 35:10 36:5,11,16,21 37:7,11 45:4, **legal** 36:17 47:3 104:22 12,18 46:4 49:22 57:3 90:20 **make** 9:6 16:21 22:13 60:1 64:11 legality 43:7,9 65:17 68:12,19 70:3 71:14 72:5 locally 40:3 legally 56:15 73:19 makes 19:2 71:2 log 79:11 legislation 7:8,9 22:7 35:3 46:3 making 11:7 12:2 65:5 logged 87:2 53:1,13 67:3 90:19 112:16 man 42:7 logging 79:3 legislative 13:8 22:18 64:6 67:1 Management 100:17 logic 43:3 legitimate 32:16 35:15 36:15 managing 105:10 long 22:20 25:21 35:7 36:21 45:18 39:10 58:6 92:16,20 93:1 mandatory 83:20 letter 70:22 71:1 100:8,9,11 long-term 48:8 Mansuetty 27:19

Manual 12:1,5 March 86:4 92:7 marital 30:10

marketplace 25:22 32:10 36:14 37:18

Martinez 38:2,5,8 **Maryland** 63:3,10

Mason 41:7,13

Massachusetts 32:20 44:14 112:4

matched 84:6

matching 95:21 96:8,18 97:5,16, 21 98:8,22

materials 18:5

matter 4:14 17:17 18:16 19:4,12 23:17 28:12,20 41:3 45:2,3 48:12 50:6 51:3 53:11,19 69:5 74:4,19, 21 75:1,3 76:8 77:8 79:9 87:12 89:2 90:12,14 91:7 92:16 93:6,9, 12 94:5 103:18 105:19 108:14 109:19 112:6 113:21 116:20

matters 38:13 49:6 80:2 95:7

Matthew 96:3 102:21

Max 25:1

maximum 83:4

Mayor 64:13 105:15

Mccourt 5:1

Mcgill 41:8,12,13 43:21

Meaning 71:18 meaningful 40:1

means 71:22 73:22

measure 13:6,16,17,19,20 14:4, 7,11,14,16,19,22 15:3,9,12,15,20 16:1,3 17:12 18:2,3 23:12 28:10, 16,19 29:1,7 30:3,13 33:16 35:13 37:5 39:6 41:4,16 42:21 44:20 48:5,12,17 54:10,20 56:15 57:5, 10,16 58:5 63:18,22 66:6 67:11, 12,16 72:17 73:4 91:12,14 94:13, 15 108:1,12 109:10 115:10,15

measures 13:15 33:2 36:12 40:8 57:1

Media 105:11

meet 53:5 63:12 64:15

meeting 4:3 7:20 13:2 28:12 37:8 65:9 73:7 80:11 116:9

meetings 12:12

meets 14:12 63:21 68:9

Meghan 58:16 62:16 63:2

Melanie 27:15

member 3:8,19 4:6 10:14 68:13, 17 69:3,10,20 71:7 72:9,13,15 81:7 86:14,19 90:1,6 96:6 97:13 98:5,18 101:14,16 102:3,6,9 103:11 116:16

members 44:12 57:11 85:9 95:8

Memorandum 8:3 mention 112:7

mentioned 18:9 24:4

menu 46:19 menus 33:15

Merci 34:9 41:6

merit 30:8

merits 14:11 18:10

message 46:13

met 12:10 15:1 91:12

metal 29:14 54:21

Metcalf 105:10

Michael 101:13

Michelle 104:13

midst 59:10

Mike 34:10,19 100:7

miles 27:16,17 44:2

Military 11:9

million 26:15

mind 19:13 61:20 62:14

minimal 37:5

minimizes 57:20

Minimum 94:11

minute 19:20 23:1 43:20 79:15

minutes 4:2,5 19:18,21 79:21

80:10

mispronouncing 25:5

modifications 12:3

modifying 43:7,9

modules 11:20,21

moment 65:10 88:20

Monday 17:19

money 112:19 113:2,7,15,16,22 114:4,9,11 115:21

Monica 4:17

monitor 7:8 8:16

monitored 10:11

month 10:5 11:3 95:15 99:15 100:3 101:11 102:1,12,20 103:5 105:6.22

months 8:7 65:5 82:15

moral 41:22 43:17

morals 45:19

morning 3:3,5,10 28:3,6 34:22 38:7 44:12 55:14,16 56:5 60:17 63:4 75:2 81:6

mother 33:21

motion 68:12 72:5,11 86:16 89:17 90:21 91:1,19,20 92:2,5,9, 11,13 93:19 94:1,4

Motor 6:14 8:4

MOU 8:9.16

move 3:17 4:4 25:1,4 33:19 56:10 58:13 62:8 74:15 89:16 108:8 116:14

moved 5:11 9:1,14,22

moves 86:11 89:21

moving 9:13 19:22 94:21

multiple 10:15

Municipal 81:11

Muriel 91:8

Murphy 101:13

Ν

N625 48:1

name's 63:1 **opine** 59:13 114:22 0 named 62:16 **opines** 60:11 **names** 6:15,19 102:17 **opinion** 15:11,18 16:2 28:9 46:11 **OAG** 16:19 24:4 59:16 67:2 93:19 61:13 62:3 66:8 112:7 115:1 115:1.7 narrow 19:3 **opinions** 14:22 15:8 16:9,18 obvious 53:12 **Nathan** 113:13 17:2 18:14 19:5 59:4 106:1 occur 40:3 57:10 **national** 10:4 30:10 opponents 17:12 18:1,7 20:4 OCF 85:13,14 95:16 99:18 100:14 nationally 26:14 **opportunity** 21:2 25:14 34:22 102:19 105:8 109:21 44:17 54:7 56:6 63:11 natural 29:15 41:18 **OCF's** 106:15 nature 68:20 69:15 opposes 46:2 October 4:3.19 5:6 6:3.9 10:4.10 necessarily 115:8 opposition 20:7 94:1,2 11:3 14:15 15:5,6 92:1,3,8,12,13 95:15 96:1,4,10,13,20 97:7,10,18 oppositions 92:11 **negate** 14:6 48:19 98:3,10,16 99:2,15 100:3,8,10,11, **Neighborhood** 82:3,11 83:5 option 81:17 83:18 21 101:3,12,15,18,19 102:1,4,5,7, 93:17 103:10 10,12,15,20 103:5,17 105:2,6,20 order 49:6 72:18 73:5 89:13 Nelson 54:5 102:10 90:11 105:19,20 115:14,16 office 13:22 14:19 15:10,22 16:18 64:13 66:6,9,20 75:22 76:4, ordered 93:6 neuroscientist 41:15 9 80:20 81:1,5 82:18 83:11,15 orders 105:5 nice 106:10 85:2 86:22 87:17 89:6 90:9 96:6, 15 97:2,12 98:4,17 101:20 102:13 ordinance 53:2 **niche** 37:5 103:10 104:17 105:2,6,21 106:4 Nikolas 111:21 112:3 108:9 110:13,19 organ 26:6 Ninth 21:9 officer 15:22 42:7 organization 14:2 non-citizen 6:2,3 officers 114:5 **organizations** 17:16 81:13 organizing 5:3,4 non-citizens 6:4 90:19 offices 16:22 **origin** 30:10 non-forwardable 9:9 officials 29:5 **OGC** 70:22 outbreak 23:7 27:7 normal 46:9 51:20 55:1 outbreaks 26:15 normalize 46:6 **OGC's** 76:19 Northwest 20:20 31:13 34:21 **Olivia** 63:7 64:9,15,20 65:2 outlawing 22:10 38:10 44:15 50:20 56:3 107:18 ongoing 8:20 10:19 99:11,21 outlines 29:3 111:6 note 103:15 104:1 outreach 6:6 11:4,5,13 noted 21:14,22 online 11:20 81:18 83:20 outset 106:21 **notice** 15:2 76:7 80:3 91:20 onward 19:1 outstanding 83:17 92:14 94:14 108:18 111:10 open 12:10 105:7 outweigh 23:11 **notices** 80:1 82:13 opening 11:22 outweighs 22:4 noting 58:2 operates 56:19 overcomes 61:15 notwithstanding 68:2 operating 42:19 43:3 overcrowding 27:3 November 3:4 86:9 91:4 94:8 operation 104:7 105:22 106:8 overdraft 93:2 operational 10:11 number 3:14 25:2 91:12 97:4 overreach 37:12 operations 12:1,5 26:20 35:5 **Nutritionally** 46:17 oversee 12:13 95:14 104:10 **NW** 112:4 overview 18:8

owl 64:18 Owolewa 103:2 Oye 98:1 103:2 Ρ **P-R-O-C-E-E-D-I-N-G-S** 3:1 p.m. 17:19 116:21 paid 83:17 pain 29:17 46:10 49:11 pandemics 35:22 panel 4:20,22 5:5 parameters 13:5 **Paris** 33:22 part 9:5 10:19 34:1 38:12,20 39:11 59:20 65:7 66:14 71:21 participants 78:18 80:2 participate 9:10 13:7 29:22 100:5

participated 4:20 11:4

participating 95:11,16 96:5,14 97:11 98:3.16

participation 4:21 11:6 38:13 75:5

parties 89:18 partners 8:6

passed 6:10 7:11 45:16 51:17 52:17 53:4 71:17

past 8:7 50:22 pathogenic 26:12

Pause 79:1 pay 83:10 89:8

payment 93:2 95:21 96:8,18 97:5,16 98:8,13,21,22

payments 97:22 peaceful 49:6

Pembroke 74:22 75:2 78:14 79:5,8,18,22 87:18 88:22 89:9,11

penalty 42:13 43:13

pending 6:17,20 7:4,5 106:22 107:5

Pennsylvania 52:22

people 19:15 33:20 34:3 39:6 41:17 54:11 55:3 65:6 84:20 114:3,6

perfect 63:1

period 10:7 73:12 83:9,10,21 92:10 111:11

permissible 36:19 permit 33:5 61:1 permitted 13:7 person 77:18,19 83:20

personal 30:11 perverts 43:14

petition 73:15,17,18 93:14

petitions 18:19 83:12

phone 25:2 physical 41:19 **pieces** 17:20

pipe 54:21

Pittsburgh 52:21 53:5

pivotal 65:10 **place** 33:14 51:16

places 34:2

plaintiff 92:20 93:13,21,22

Plaintiff's 91:3 plaintiffs 92:2,8 planning 6:8 78:15 **plans** 64:15 **plants** 42:14 43:10 plastic 29:14

plastics 33:7

pleadings 91:19 92:6

pleasure 16:10 17:11 43:14 86:5

poem 50:7

point 70:22 88:22 95:7 **points** 28:21 107:20

police 39:21 42:6 114:5

policy 5:1 36:21 58:7 60:19

political 81:14 101:1

pollution 36:10

pond 48:10 49:19,21,22 50:1,4

poorly 63:14 populations 26:19

portal 5:17,18,21 12:2

pose 39:9

position 115:9 positions 12:8

possession 113:11 possibility 69:17

possibly 43:14 post-2024 104:3,8

post-2025 104:6

post-election 99:12,21 100:2 **posted** 73:11 95:3 99:19 104:18 106:7

posture 10:9

potential 10:12,15 27:7

power 35:8 37:12 39:21 45:18 62:5

powers 29:8 39:19

practice 22:11 39:4,7,20 43:13 52:13 55:6 85:4

practiced 38:16

practices 33:1 43:7,10 45:13

Pre 25:12 **pre-** 77:6

pre-hearing 76:7,13 80:4 precedent 33:17 36:16 42:16

45:12

preceding 84:4 precise 31:21 precisely 32:15 predator 64:19 prejudice 92:22 preliminary 99:13 prepare 7:22 73:3,6 **prepared** 4:2 5:8 preparing 11:13 presence 39:16 present 13:11 16:14 18:3 20:11 27:18,20 48:11 58:21 59:1 94:16 presented 18:5 presenting 53:18 presents 13:3 pretty 19:3 85:7 prevent 54:20 **preventing** 22:1 41:20 previous 42:10 previously 7:7 78:8 87:11,19 92:22 **pride** 63:10 **primary** 81:16 82:8 84:4 96:7,16 97:14 98:6,19 principal 82:5,12 95:20 96:2,11 97:5,9 98:1,14 104:11,12,13 105:15 principles 30:15,22 35:10 46:5 printed 75:18 prior 76:15 84:3 priorities 44:21 **pro** 61:8 65:3,7 Pro-animal 56:8 problem 60:3 procedure 84:13 111:5 procedures 11:17,21,22 proceed 17:11,21,22 20:22 25:9 28:2 31:10 34:13 38:3 41:10 47:15 50:15 54:2 69:2,3,4 73:14 80:5,12,17 proceeding 74:20 proceedings 106:2

72:22 84:10 93:14 110:17 116:2 processed 5:7,20 processing 11:11 94:13 produce 46:12 produced 45:10 **product** 25:18 26:5,8 32:9,16 33:11 36:1 40:6 production 26:10 32:6 36:8 49:10 productive 116:9 products 21:16 23:12 32:1,11,14 33:8,13,22 34:6 35:6 36:3 40:9,13 45:6,7,13 47:1 53:1 54:21 56:21 64:5 program 40:3 82:7 83:16 84:2,11 95:9,12 96:6,15 97:12 98:4,17 99:12 100:2,5,21 101:10,21 103:5,22 104:2,3,5,8 prohibit 39:9,21 52:12 64:4 70:14,18 72:6 prohibited 21:15 51:18 **prohibiting** 13:1 26:3 28:10 31:17 44:18 45:9 48:6 51:2,11 52:8,11,16,20 53:10 **prohibition** 15:13 72:1 **prohibitions** 21:17 45:14 prohibits 7:12 69:19 project 75:5 promotes 22:19 47:4 promoting 26:1 prong 51:10 **prongs** 53:12 proper 4:13 12:21 13:3 15:1,3, 12,16,20 16:4 18:16 19:4,12 23:17 25:17 28:11,16,20 31:18 35:2 40:10 41:5 45:2.3.21 48:12 50:6 51:3 53:11,19 54:9 56:11 57:1 58:1,11 60:3 63:18 66:18 67:8,13,16 68:4,9 69:13 72:7,18 73:2 91:13 94:16 108:5 109:18 113:20 115:10

proponents 32:11 61:17 proportionate 37:11 proposal 33:9 40:16 56:17 propose 13:9 **proposed** 3:13,16 13:11,15 18:10 28:10,18 42:21 48:5,12 54:10,20 59:20 60:9 63:18 70:13 71:1 72:6 74:2,8 80:17,21 81:9 84:16 85:18 86:12,21 108:16,22 109:17 110:1 111:2,3,9,13,20 proposer 16:13 18:2 53:22 55:11 65:14,18 66:8 propriety 17:17 prostitution 42:1 protect 35:12 45:19 64:7 **protected** 39:8 40:19 43:2,4,5,6 protecting 10:6 22:7,22 26:2,4 protection 27:10 36:22 protects 21:4 37:19 **proud** 22:6 38:11 42:9 proudly 29:21 provide 48:5 81:4 82:8,11,19 83:1 104:21 **provided** 8:13 15:8,18 77:20 78:8 83:10 psychoactive 42:14 **public** 3:15 5:1 22:22 26:4,11 27:6,9 32:3,17,19 33:8 35:15 36:22 39:12 45:7,19,20 46:21 47:4 48:4 49:4 56:22 57:11 73:7 83:21 85:9 95:8,13 96:22 100:15, 16 101:7 106:16 109:2 **publication** 86:1,7 87:1 publish 86:12 published 86:8 106:4 **pull** 114:9 purpose 30:5 51:19 61:9 84:8 Pursuant 28:14 pursuing 22:21

properly 13:20 14:17 51:4

proponent 60:20

process 12:14 13:8,9 19:1 21:11,

14 26:10 29:16,22 32:12,22 35:16

46:10 58:13 59:10 63:15 69:15,16

push 114:8

pushback 112:12

put 51:16 55:5 111:9 114:3

Q

qualifies 56:15 58:13

question 17:18 24:5 37:13 58:20 59:4 60:4,7,12 65:16 68:13,17 70:8 112:5,21 113:3 114:22

questions 42:5 55:21 66:7

107:4,20

quick 3:22 54:8

quickly 58:16

quorum 3:12

R

race 30:9 97:2,19

raise 17:3,6 20:6 24:15 78:22 107:10 108:14

raised 20:7 25:7 41:8 44:10 47:13 58:20 108:11 111:22 116:8

raises 32:16 35:15

Raj 97:10

Randolph 101:16

Ranjan 27:20

ranked-choice 7:19 11:18 12:3

Raphaelle 38:1,8 Rashida 102:4

rate 22:15

Re-elect 103:18 104:10

reach 15:19 76:10

read 19:4 24:18 66:21 67:5 84:19 87:11

reads 66:17 Ready 101:19

real 39:9 reality 32:14

reason 30:7,9 52:15 71:13

reasonable 37:11 39:2

reasons 23:15 27:12 41:1 45:1 72:4 94:14

Rebecca 31:5,12

recall 79:9

receipt 82:12

receipts 14:3 100:19 102:15

103:7

receive 6:22 17:19 59:9 95:13

received 11:12 16:3 24:17 59:5 99:7 105:3 111:12

recent 26:14

recently 52:5 107:1

recognize 57:22 62:18

recognized 26:17 36:13 40:10 45:17

recommend 68:4 86:6 89:4,16

recommendation 18:4 66:3 67:15 68:8 89:2 108:7

record 16:11,17,20 20:17 25:9,21 28:1 31:9 34:13 38:3 41:10 47:15 50:15 54:2 66:15 67:10 78:11 80:1 87:4,11 88:12 91:21 92:15 95:2 107:16 109:19 112:1 116:21

records 8:9,13,22 9:7 100:17

Reducing 46:20

refer 60:5

reference 108:19

referendum 94:10,17

referrals 102:13 105:3

referred 11:1

reflect 29:9

reflected 53:17

reflects 33:12 37:20 39:4 44:20 46:4 47:2 58:3 85:12 89:14

Reform 109:1,5

refuse 13:16 28:15

regard 109:20,21

register 5:16 6:10,12,20 7:2 15:5 73:12 85:21 86:2,7,10 87:1

111:10

registered 5:7,10,12,13 6:3

12:10 14:15 76:21 101:14,17,19 102:3,7,10

registration 5:8,9 6:2,13,18 8:19,21 9:7 11:16,19 75:6 77:1,4 82:8 83:16

registrations 5:12,14,22 6:1 9:3 101:11.22 102:12

registry 6:5

regret 74:16

regular 4:3 83:2

regularly 12:11

regulate 32:13,22 33:6 35:11

45:5 56:21

regulates 25:18 35:6 39:7,19

regulating 34:6 40:9

regulation 57:4 84:16 110:21

regulations 81:9,11 85:1,20 110:1,5,7,9,14

regulatory 40:14

reiterate 62:2

reject 38:22 46:14 67:19

rejected 39:4 113:10

rejects 47:6

relates 12:4

relied 115:7

relies 67:2

religion 30:10

relying 115:6

remain 10:10 30:22 85:21 86:3

remand 91:10

remanded 93:7

remarks 107:22

remember 23:22 24:1

removed 6:4,20

renewed 90:21

repeal 7:10,15

repeat 51:13

repeatedly 21:8 33:3 40:10

replied 94:2 respondents 105:14 **Rogers** 31:5,6,11,12 **reply** 91:6 response 75:21 82:19 90:4 91:3 roll 72:10 86:15 90:2 109:6,13 report 12:15,19 75:5,8,13 87:22 **Rose** 104:5 responses 9:11 94:19,22 95:2 99:18 100:17 rounds 9:6 102:15,18 104:17,22 106:3,7,13, responsibilities 36:7 routine 40:5,14 57:18 responsibility 47:7 reported 7:7 9:13 10:10 14:2 routinely 39:8 23:7 99:18 **responsible** 37:15 58:5 rule 13:18 29:2 33:18 35:9 37:16 reporting 8:11 rest 55:8 71:22 48:14 51:7 56:18 64:1 reports 99:6,10,13,14 100:13,18 restaurant 46:19 ruled 109:18 115:14 101:5 103:3,7 105:18 106:6 restaurants 38:19 rulemaking 74:8 80:13,17,20,22 represent 61:3 81:2 85:18 86:1,6,12,21 109:10, restricting 27:8 42:17 11 111:2,3,8,9,14,16,20 Representation 4:21 restrictions 40:7,12 rules 85:10 108:16 109:1 representative 100:20 101:20 restricts 31:22 45:7 rulings 14:9 request 14:21 41:3 82:20 113:5 resubmitted 92:21 112:17 running 106:17 requestor 82:21 113:18 requests 99:8 103:12 106:1 result 22:14 38:17 75:8 85:19 S 87:22 108:13 require 43:8,11 57:8 70:2,13,14 115:21 rethinking 34:3 **safe** 26:1 required 53:12 113:10 retiring 84:8 safeguard 10:20 requirements 12:9 15:1,13,15 return 9:16 10:2 75:14 76:6 **safety** 26:11 35:13,16 37:1 39:22 28:19 58:11 63:22 91:13 77:16 40:5 requires 19:7 40:3 81:13,20 returned 9:16,20 10:3 Sage 25:1 82:2,10,14 84:9 85:11 111:15 returning 78:7 **sake** 46:14 requiring 19:10 93:14 114:18 review 10:14,19 52:4 68:21 69:6 **sale** 27:8 29:19 30:17 32:1 40:9 resided 76:15 99:9 100:15 101:7 45:5 46:13 52:22 54:20 56:21 64:4 resident 7:10,15 21:1 28:7 41:15 reviewed 66:6 48:8 56:7 63:9 sales 22:8 25:18 reviewing 10:21 residents 29:21 32:8 33:12 36:3 **Salim** 100:10 reviews 99:4,6 103:6 37:20 38:13 39:2 41:1 46:1 47:3 Sanford 81:4,6 104:20 105:1 49:22 50:3 58:3 107:7,9 **revise** 110:7 110:4 resource 7:21 revised 8:10 satisfies 58:10 respect 13:4 14:14 15:8 17:14 **Reves** 102:5 saturated 46:17 19:8 23:3 69:14 72:11 73:9 77:17 **Rights** 7:10,16 14:6 30:4,16 81:1 86:16 89:7 90:11,12 94:9 save 50:9 114:4 39:14 48:19 54:12 99:4 109:16 111:1 114:9 115:15 savings 114:2 ringed 50:1 respected 38:21 scenarios 11:16 rise 19:10 respectfully 27:12 41:3 58:12 **scheduled** 7:19 12:12 risk 35:19 respond 9:19 92:4 93:21

risks 27:5

river 27:19 41:21

responded 76:9

respondent 83:1

Schiller 111:22 112:3 115:18

116:6

School 5:1 11:9

Schools 49:4 **short** 65:4 **sound** 36:4 schoolteacher 49:3 shortly 90:12 sounds 31:11 85:7 **Schwalb** 96:12 shoving 54:21 source 50:2 scope 31:22 **show** 106:2 Southwest 48:1 49:19 **shown** 75:18 **Sean** 105:10 **space** 37:3 **shows** 34:4 **sec** 65:22 **speak** 17:14,16 19:16 20:6 24:20 35:1 44:17 45:1 51:9 54:8 56:6 section 22:18 28:14 30:4 106:6 sick 26:21 58:17 59:3 62:16 63:12 79:3 111:6 113:19 **side** 114:2 speakers 19:17 secure 10:11 30:6 sign 81:21 speaking 61:9 64:21 seek 48:13 **signal** 29:20 speaks 109:19 seeks 29:7 30:15 52:9 64:4 93:1 **signature** 75:16,19 76:5 **special** 99:22 100:2,6 self-governance 29:4,8 **signatures** 18:22 93:15 species-based 30:19 **Senate** 7:12,17 51:18 **signed** 8:3 77:17 87:15 88:3,15 **specific** 13:6 32:13 40:9 **Senator** 7:11 64:16 100:20 **significant** 36:8 57:17 specifically 11:15 19:7 21:9 sender 9:16 10:2 similar 21:7 36:12 45:14 52:9,14 81:12 sending 7:5 53:13 57:1 specifies 83:8 **sends** 46:13 **simply** 32:7 35:5 40:5,20 64:4 **speculate** 59:11 70:12 112:22 **Senior** 60:18 **speculative** 67:20 68:20 single-member 93:18 sensitive 10:7 spelled 78:20 single-use 33:6 separate 108:20 spend 113:15 114:11 sink 70:6 September 76:12 90:21 91:15, spending 43:15 situation 71:9 18,22 **spill** 27:1 served 35:6 83:1 **size** 29:16 46:9 51:20 55:2 **spoke** 66:1 service 93:3 100:20 **sky** 44:3 **spoken** 58:17 services 8:2 slaughter 22:15 spotted 64:18 set 33:7 39:21 57:16 92:1.6 **small** 50:7 **spread** 35:19 severable 70:5 **SMD** 12:11 squarely 37:2 39:15,16 45:11 severance 69:18 **Sneha** 25:4,11 stability 64:22 sex 30:10 **Sobin** 93:9 **Stacia** 90:14 Shangpani 27:20 society 11:7 49:1,6 **staff** 57:14 74:22 75:14 85:14 sold 35:6 38:18 **shape** 38:14 87:9 **share** 6:7 62:10 soldiers 54:13 stages 12:8 **shares** 22:9 sole 43:14 **stand** 27:9 **shark** 40:12 **solely** 25:18 standard 53:5 62:14 109:11 **sheets** 18:21 **sort** 19:5 24:7 59:16 60:3 61:14 **standards** 32:6 33:7 39:12.22 62:13 69:18 70:6 71:5 113:6 Sheila 100:8 45:14 53:16 56:22 64:8 114:8 **shelter** 42:13 43:12 **standing** 90:20 99:13 sorts 13:14

stands 47:3 start 18:7 107:11 starting 20:4 state 20:15.17 21

state 20:15,17 21:22 22:21 25:8 31:9 34:12 38:2 41:9 47:14 50:14 54:1 62:19 66:13 87:3 101:16 104:14 106:21 107:15

stated 15:11 48:7 72:5

Statehood 100:20

statement 8:1 13:21 14:1,2 15:21 59:10 66:15,18 83:6 113:4 115:21

statements 81:13 103:9

states 5:15 7:14 10:14 11:1 26:16 30:5 59:6

status 6:18 8:16 30:11 90:14 91:22 92:6 94:19 99:17 104:16

statute 67:2 111:19

statutory 13:5 58:11 **step** 30:18 49:1

STEVE 8:10,13

stewardship 37:1

stick 74:8 **sticks** 25:20

stipulated 77:8 78:9 87:16 88:11 89:5,7,14,17 90:9

stipulation 77:10,22 78:10 79:7 87:16 88:7,15

stop 93:2

stores 33:14

strangers 44:1

street 31:13 34:20 38:10 44:3 48:1 50:19 56:3 87:6 107:18

streets 42:19

strengthen 10:8

stress 22:13 27:3 35:18

stressed 26:21 62:5

Strides 11:7 striving 49:2

strong 22:1 44:18 45:12

Stroud 12:19,20 17:3,9 18:9 20:2,5,16 24:12,21 27:15 31:4,8 34:10 38:1 41:7 44:9 47:12,19 50:13,17 53:21 55:10 66:5 68:7 69:2,8,11 70:1,8,16 72:10,13,16 73:1 74:5,19 80:12,15,19 85:16 86:13,15,18,20 87:8 89:4,10,13, 22 90:2,5,7 111:1 112:13 115:3

structure 29:4 40:8,18

sub-section 81:12,17,20 82:2, 10,14,17,22 83:3,8,14,18 84:1,5,9

subject 4:14 12:21 13:3 15:3,12, 16,20 17:17 18:16 19:4,12 23:17 25:17 28:11,17,20 31:18 35:3 41:5 45:2,3 48:12 50:6 51:3 53:11,19 54:9 56:11 58:1,11 60:1, 3,9 63:19 66:19,22 67:8,13,16,22 68:5,9 69:5,13 71:2,11,14 72:7,18 73:2 91:13 94:16 108:5 109:19 112:5,8 113:21 115:11

subjected 44:1

subjects 40:10

submit 17:17 83:12 85:20 86:6

submitted 14:16,19 16:10 20:9 24:19 66:9 73:18 86:21,22

subsequent 91:1

subsequently 91:17

substantial 112:14

substantially 21:6

substitute 49:2

successful 53:8

suffering 29:18

sufficient 73:19

sum 37:13

summaries 84:15

summarize 87:10

summary 4:17 83:6 87:13 92:13 103:8

Superior 91:9 92:17,19,21 93:7

94:6

superseded 86:1

Supplemental 109:6

support 8:10 27:13 28:21 40:22 44:18 47:9 49:13 56:9

supported 36:16

supporter 41:15

supporters 18:1

supports 37:19

suppose 70:17

supposed 67:7

Supreme 52:4

surged 26:13

surpassed 5:19

surplus 82:15

surprising 110:18

survival 64:22

survives 18:19

suspect 69:8

suspend 83:15

sustainability 36:12 37:19

sustainable 26:1 37:9

SW 87:6

Swaroop 25:5,11,12

swell 29:15

swim 70:7

Sylvia 101:16

system 114:3

systems 10:6,10 27:4

T

table 79:16 80:9,11

takes 30:17 113:21

taking 65:11

talk 62:18

Tamburino 47:13,14,18,20,22 48:7

target 39:6

taught 35:21

teaching 49:4

Team 98:1 103:2

technical 59:22 60:5,8 61:14

62:7 68:1 71:2 85:6,7 108:2 112:9,22 114:12 115:22

telling 107:11

temporarily 80:11

term 12:7 terms 89:19 Terrence 98:15

Terri 12:19 terror 43:16 Terry 98:14 test 61:21

testify 21:3 25:15 63:4

testimony 17:18,20 20:9 25:10 28:2 31:10 34:14 38:4 41:11 48:5, 11 51:14 54:3 56:1

text 67:1,8 therapy 63:6 thing 59:17 70:6 things 3:14 107:7

Thompson 3:3,6,20,22 4:7,9 12:16 16:15 17:5 18:6 20:3,14,22 23:1,19 24:3,15 27:14 31:3 34:9, 18 37:22 41:6 43:20 44:7 47:11, 16 50:12 53:20 55:9,14 58:19 59:2 60:15 61:5,7,19 62:9,22 65:12,21 68:6,11,15 69:17,21 70:2,11,17 72:3,12,20 73:21 74:6, 18 78:12,21 79:2,6,13,20 80:7,8, 14,16 84:17 86:11,17 88:14,18,21 89:3,20 90:4 94:20 104:5 106:10, 14 107:14 109:15 110:22 111:21 114:21 116:3,7,17,19

thought 62:10 71:8,12

thousands 44:2 threats 10:12

three-minute 106:18

threshold 5:19

threw 65:16

throat 21:20 54:22

Thursday 86:4 Tiana 102:10

time 4:4 7:3 19:19 43:21 51:9

55:8 57:14 58:14 62:1 65:11 66:4 68:12 70:6 71:14 72:5 74:14 76:15 78:10 79:21 82:7 91:2 95:6 106:16,19 110:6,12 113:13 114:5, 20 116:8

timeframe 83:10 Timeline 94:11

timely 20:8 83:6 102:14

times 22:16 29:15 46:9 55:1

Tipped 94:10 **tired** 42:7

Title 13:18 29:2 48:14 81:10

titled 12:22 tobacco 40:13

today 3:7,14 4:15 18:13 19:16 28:7,9,13,20 38:22 48:11 51:9 55:17 56:6 58:1 61:9 63:5,6,12 74:3 79:20 99:19 115:5 116:12

today's 56:13 63:17 106:6,8 108:19

tolerate 30:1 tolerated 42:3

topics 74:9 tortures 55:6

total 5:8 6:2 9:8

totally 55:7

tourists 49:22 toxic 41:21

Tracey 105:14,15

tradition 33:9 37:3 58:6

traditional 101:10 103:4,21 104:2,5,8

traditions 34:2,5

trained 114:6

training 11:17,20 12:5 81:18

83:20

transmitting 26:18

transparency 58:4

trauma 49:11 **Trayon** 104:7,10

treasurer 103:1

treasurers 81:19,21 83:19 102:19

treated 63:14

treatment 29:10 30:2 39:22 53:16 113:12

troops 44:2

true 35:20

Truxell 59:1 60:13,17,18 61:6,11

62:1

tube 21:19 tubes 29:14

Turekian 102:22

turn 4:13 59:18

turning 12:18

turns 116:13

types 27:5 111:7

U

U.S. 13:19 16:5 21:5 26:15 48:15 51:7,12 52:2,4 53:6 90:15,17 92:18 93:10 101:20

Uh-huh 69:20 ultimately 114:1 unable 15:19 unclear 59:6

undeliverable 9:17 10:3 underscores 37:10

understand 33:22 56:13 68:18 108:22

understanding 8:4 42:20

undertake 73:3,6 unethical 26:8

unhealthy 26:9 46:22

Unit 31:13 48:1 United 7:13

universal 42:2 105:11

University 5:2

unnecessarily 55:7 unnecessary 46:14 unsafe 33:1 36:3 45:6 unsanitary 26:21 35:17 unsuccessful 73:14

untimely 92:9 untolerated 42:4

update 8:9 110:7,20

updated 8:14

updates 5:22 11:19

updating 8:22 11:15,22

upheld 21:8 33:2 45:15 52:17

uphold 44:4

upholding 39:11 52:13 53:8,13

urge 23:16 27:12 33:18 47:9 58:12

٧

vacancies 12:7

valid 10:21

Valley 23:5

values 25:22 27:10 29:9 32:10 33:12 34:4 36:22 37:20 38:14 44:1,21 45:22 47:4 56:22 58:3,4

Vehicles 6:14 8:5 verified 13:21 version 86:9

versus 90:15 91:8 92:16 93:9 94:5 111:2 114:10

Vienna 54:6

view 18:11 56:16 57:18

views 18:14

violate 15:14 28:19 30:3 54:12,

14,16

violates 24:8 93:15

violating 53:2

violation 14:5 48:18 53:3 violations 23:5 57:10 violent 49:10,12,14,15

Virginia 25:13 28:5 54:6

virtually 37:6

virus 26:18

viruses 27:1

visit 50:1

visited 7:22

Vital 8:9

vote 5:4 6:12,21 7:3 12:1,5,10 41:3 55:4 72:11 76:21 77:20,21 86:16 90:3,19

voted 52:22 77:4,11,15 78:1 88:8

voter 5:9,21 6:9,18 7:6 8:19,20 9:7 11:3,18 14:16 18:17 75:5,19 76:3,20,22 77:4,13,20 78:4 87:21

voter's 75:10 78:7

voters 5:7,10,11,13,16 6:4 7:4 8:22 9:2,9,12,13,14,19,21,22 10:1,15 12:10 13:6,9,12 31:20 32:20 43:19

voters' 64:6

votes 10:21 72:12

voting 7:10,14,16,19 11:18,21 12:3 88:2

vulnerable 26:2

W

Wage 94:11

wait 79:14

waiting 16:16

Walk 11:8

wanted 16:21 17:1,14,16 25:14 61:1 62:16,18 74:13,17

Ward 21:2 28:8 31:15 34:21 38:9 44:16 48:8 50:21,22 56:7 96:2,6 97:13,19 98:18 100:7,9 101:14,17 102:2,6 103:18 104:15

warn 27:6

warned 80:3

Washington 20:20 28:8 31:13

41:13 43:22 44:16 48:2,9 50:20 51:15 52:18 64:11 87:6 112:4

waste 27:3 36:8 41:21

Watch 107:18 **watching** 49:20

Watkins 74:21 76:6,9,16,21 77:2, 7,10,22 78:14,19,21 79:3 80:9 87:2,5,9,18 88:13,14,17,20 89:6 90:10

wave 19:20

waves 64:11

weaken 27:4

weather 116:11

website 5:17 11:12 15:4 95:3,5 99:20 100:15 101:7 104:19 105:21 106:5

week 23:8

weigh-in 32:19

welfare 21:4 33:8 35:13 39:12 45:19

wharf 50:1

White 104:7,10

widely 33:10

wild 26:16,18

Wildlife 64:17

Wilson 91:7

winter 116:13

wishes 89:1

withdrawal 82:16

withdrawn 112:17

withdrew 113:18

Witt 14:15 16:14 17:15 55:11,12, 15,16 56:7 58:22 65:15,19 73:22 74:10.11

wonderful 65:6

Woodfield 28:5

work 8:2 28:8

worker 11:10,11 12:4 93:4

working 10:13 11:19 12:1 38:9

85:15

world 40:21 64:20

worry 71:5

worrying 71:8

worth 50:14,16,18,19 58:2

writing 80:3 82:20

written 17:1,18,20 19:14 24:18, 19 66:1 72:18 115:16

wrong 56:14

wrongful 78:1 88:8

wrote 24:5

www.ocf.dc.gov. 95:6

Υ

Yakubu- 103:1

Yakubu-owolewa 98:2

Yanes 102:5

Yay 74:11

year 84:4

years 26:14 51:1 63:8 110:17

yesterday 78:15

York 45:17

youth 113:10

Ζ

Zoom 3:9 17:4,6 24:16 78:22

107:10

zoonotic 23:3